1	BEFORE THE
2	ILLINOIS COMMERCE COMMISSION
3	
4	GALLATIN RIVER COMMUNICATIONS) L.L.C. d/b/a CenturyLink)
5) DOCKET NO.
6	Petition for Arbitration Pursuant) 11-0567 to Section 252(b) of the) Communications Act of 1934, as)
7	amended by the Telecommunications)
8	Act of 1996 to Establish the) Rates, Terms and Conditions of)
J	Interconnection with NTS Services)
9	Corp.)
10	Springfield, Illinois
11	Tuesday, February 21, 2012
12	Met, pursuant to notice, at 10:00 a.m.
13	BEFORE:
14	MR. J. STEPHEN YODER, Administrative Law Judge
15	APPEARANCES:
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18	
19	(Appearing on behalf of Gallatin River Communications L.L.C. d/b/a CenturyLink)
20	
21	SULLIVAN REPORTING COMPANY, by
22	Laurel A. Patkes, Reporter

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e-Docket

- 1 PROCEEDINGS
- 2 JUDGE YODER: By the authority vested in me by
- 3 the Illinois Commerce Commission, I now call
- 4 Docket 11-0567. It's a petition filed by Gallatin
- 5 River Communications, LLC doing business as
- 6 CenturyLink seeking arbitration pursuant to
- 7 Section 252(b) of the Communications Act of 1934 as
- 8 amended.
- 9 Can I have the appearances for the
- 10 record, please?
- 11 MR. DETHLEFS: On behalf of CenturyLink, Tom
- 12 Dethlefs.
- JUDGE YODER: Go ahead and spell your name for
- 14 the court reporter.
- 15 MR. DETHLEFS: That's D-e-t-h-l-e-f-s.
- 16 MR. TWOMEY: For NTS Services Corp.,
- 17 Christopher Twomey (T-w-o-m-e-y).
- 18 MR. LANNON: And appearing on behalf of the
- 19 staff of the Illinois Commerce Commission, Mike
- 20 Lannon and Jim Olivero.
- JUDGE YODER: All right. Is anyone else
- 22 wishing to enter their appearance in this docket?

- 1 Let the record reflect no response.
- Before we begin calling witnesses,
- 3 Mr. Dethlefs indicated there was a motion for entry
- 4 of a protective order I think all the parties agreed
- 5 to which was granted. However, he indicates that
- 6 apparently it had not shown up on the e-Docket sheet
- 7 of the Illinois Commerce Commission, so I'll confirm,
- 8 I understand the parties have all conducted
- 9 themselves in accordance with that protective order,
- 10 and we'll remedy that if needed.
- 11 My understanding is then Gallatin
- 12 River CenturyLink is going to call their first
- 13 witness.
- 14 If I could have everyone who's going
- 15 to testify today stand and raise your right hand and
- 16 I'll swear you all at once.
- 17 (Whereupon the witnesses were
- sworn by Judge Yoder.)
- 19 MR. DETHLEFS: CenturyLink would call Mr. Guy
- 20 Miller as its first witness.

21

22

- 1 GUY MILLER
- 2 called as a witness herein, on behalf of CenturyLink,
- 3 having been first duly sworn on his oath, was
- 4 examined and testified as follows:
- 5 DIRECT EXAMINATION
- 6 BY DETHLEFS:
- 7 Q. Mr. Miller, would you state your name and
- 8 business address for the record?
- 9 A. My name is Guy Elmer Miller III. My
- 10 business address is 100 CenturyLink Drive, Monroe,
- 11 Louisiana 71203.
- 12 Q. Mr. Miller, have you prepared testimony for
- 13 today?
- 14 A. Yes, I have.
- 15 Q. Could you identify the testimony that you
- 16 have prepared?
- 17 A. I have copies in front of me.
- 18 Q. So to go through it, you have prepared
- 19 testimony that we've marked as Exhibit No. 1,
- 20 CenturyLink Exhibit 1?
- 21 A. Yes, I have.
- Q. And does it have two exhibits, CenturyLink

- 1 Exhibits 1.1 and 1.2?
- 2 A. Yes, that's correct.
- 3 Q. As well as rebuttal testimony which we've
- 4 marked as CenturyLink Exhibit 4.0?
- 5 A. Yes, that's correct.
- 6 Q. Do you have any corrections to your
- 7 testimony today?
- 8 A. No, I do not.
- 9 Q. If you were asked the questions that are
- 10 asked in your Exhibits 1.0, 1.1, 1.2 and 4.0 today,
- 11 would your answers be the same as in your prefiled
- 12 testimony?
- 13 A. Yes, they would.
- 14 MR. DETHLEFS: CenturyLink would offer
- 15 CenturyLink's Exhibits 1.0, 1.1, 1.2 and 4.0 into
- 16 evidence.
- 17 JUDGE YODER: All right. Do you tender
- 18 Mr. Miller for cross?
- 19 MR. DETHLEFS: I would tender Mr. Miller for
- 20 cross.
- JUDGE YODER: Mr. Twomey, you have cross
- 22 reserved for this witness?

- 1 MR. TWOMEY: Yes.
- JUDGE YODER: Okay.
- 3 CROSS-EXAMINATION
- 4 BY MR. TWOMEY:
- 5 Q. Mr. Miller, on page 10 of your testimony,
- 6 you claim that CenturyLink filed rates on February 2,
- 7 2011 to NTS that were TELRIC-based?
- 8 A. You're speaking page 10 of my direct?
- 9 Q. Correct.
- 10 Can you tell me on what cost study
- 11 these rates were created, those prior to NTS on
- 12 February 2, 2011?
- 13 A. I'm sorry. Can you restate the question?
- 14 Q. My question is this. Your testimony says
- 15 that the rates provided were, quote, "TELRIC based."
- 16 Is that true?
- 17 A. Yes.
- 18 Q. Okay. On what study or on what basis can
- 19 you say that they were TELRIC-based? Was there a
- 20 cost study in creation at that time?
- 21 A. Yes, there was. Ms. Londerholm, a witness
- 22 in this case, is responsible for CenturyLink's TELRIC

- 1 cost studies and the pricing derived thereof.
- Q. Was this cost study provided to NTS at the
- 3 time the rates were provided in February 2011?
- A. I do not recall NTS asking for it. Cost
- 5 study is not automatically given to somebody. We
- 6 give them rates. If there's any question about the
- 7 rates, which there was no question whatsoever from
- 8 NTS until April, we don't automatically provide a
- 9 cost study.
- 10 Q. The cost study that was eventually
- 11 provided, was it a full model or just a summary?
- 12 A. I think you would be better off asking
- 13 Ms. Londerholm about the specifics of the cost study.
- 14 Q. Sure. Fair enough.
- 15 If you could turn to page 13 of your
- 16 testimony, please.
- 17 A. Still in my direct?
- 18 Q. Yes.
- 19 You state that, quote, "There is no
- 20 evidence of any cost study production for the
- 21 terminated ICA pricing, and Gallatin River employees
- 22 that remained employed by CenturyLink were unaware of

- 1 any cost study for Illinois."
- 2 Can you explain a little bit more this
- 3 statement?
- A. Yes. The reference is to the pricing that
- 5 was contained in the expired agreement between
- 6 Gallatin River Communications, then a subsidiary of
- 7 Madison River Communications, and NTS. That pricing
- 8 was negotiated between the parties. It was not
- 9 established pursuant to a TELRIC study.
- 10 The employees of Madison River who
- 11 were responsible for that negotiation were employees
- in my department at the time of the CenturyTel, as we
- 13 were known at that time, the CenturyTel acquisition
- 14 of Madison River, and I had spoken to them
- 15 generically about their agreements, about their
- 16 pricing and so forth.
- 17 I also at this time reached out to one
- 18 of those employees, actually, the vice president, and
- 19 also to Mr. David Rudd who was still employed by our
- 20 company at that time to ascertain whether or not I
- 21 had a misunderstanding whether indeed there was any
- 22 cost study ever done for Illinois, and both of those

- 1 gentlemen said no, that there had not been.
- Q. So you're not aware of any cost study for
- 3 Gallatin River in the approximately 1998 time period?
- 4 A. I am not aware of any cost study done for
- 5 Gallatin River. Neither were these gentlemen that
- 6 were responsible for such things.
- 7 Q. Would it surprise you to know that there is
- 8 a retail cost study currently sitting somewhere in
- 9 this building?
- 10 A. Well, a retail cost study is not a TELRIC
- 11 UNE cost study. The issue here is the unbundled
- 12 network element pricing, the UNE pricing in this
- 13 agreement, and we're speaking of a TELRIC cost study.
- 14 A retail cost study to establish
- 15 retail pricing would be something totally different.
- 16 Q. Okay. When you discussed the prices with
- 17 the employees who work with Gallatin River prior to
- 18 the acquisition, did they describe how they came to a
- 19 rate of \$17.93?
- 20 Was it in any way related to the
- 21 retail rate in this cost study?
- 22 A. I am not aware that it is. They gave me no

- 1 indication that it was related to that.
- Q. Would you agree that if rates cannot be, in
- 3 an arbitration, if rates cannot be agreed upon for a
- 4 cost study that a commission has the authority to
- 5 establish them as proxy rates?
- A. No, I do not agree. Federal law does not
- 7 allow that. The federal law at one time did allow
- 8 the Commission to establish proxy rates, but that
- 9 portion of federal regulation, that authority was
- 10 vacated by the Eighth Circuit Court and, of course,
- 11 the, well, not of course, but in this case, the
- 12 decision was appealed to the Supreme Court. The
- 13 Supreme Court did not change that. That law has been
- 14 vacated.
- So there's no authority whatsoever in
- 16 federal law for any assignment of anything other than
- 17 TELRIC rates pursuant to a TELRIC study with TELRIC
- 18 costs that pertain to the incumbent telephone
- 19 company.
- 20 Q. Okay. I think I'll save that one for
- 21 briefing.
- 22 At page 14 at the end of your direct

- 1 testimony, you state that NTS suggested a rate of
- 2 \$12.50 for a DS-0 UNE loop, and you suggested that
- 3 that was an arbitrarily selected rate between two
- 4 AT&T Illinois rates.
- Now, given that there was one rate and
- 6 then another rate, how did you come to describe that
- 7 as arbitrarily selected?
- 8 A. During the negotiations with NTS, NTS
- 9 quoted that as the rate that they wanted to pay for
- 10 the UNE Band 1 loop.
- NTS stated, to the best of my
- 12 recollection, that that was based upon AT&T rate.
- 13 There was never any evidence submitted either in
- 14 negotiation or in negotiations pursuant to this
- 15 arbitration as to how NTS derived that rate, whether
- 16 there was any support whatsoever for that.
- 17 That leads me to the conclusion that
- 18 it was arbitrarily selected.
- 19 Q. Do you recall ever having a discussion
- 20 about the rates being charged across the river in
- 21 Pekin and Bartonville?
- 22 A. I remember that CenturyLink and NTS had

- 1 discussion about the DS-1 rate that was charged in
- 2 Bartonville. I do not recollect anything about the
- 3 DS-0 rate.
- 4 Q. Now, during the negotiations, on page 16 of
- 5 your direct, you state that NTS questioned
- 6 CenturyLink's cost model inputs and CenturyLink's
- 7 input source material but made no other effort to
- 8 challenge the pricing. Is that correct? Is that
- 9 still your recollection from the negotiations?
- 10 A. Yes. NTS made some assertions that they
- 11 didn't agree with some of the cost inputs, but I do
- 12 not recollect NTS providing any evidence as to why
- our inputs were wrong, I mean, any actual evidence
- 14 other than just assertions.
- 15 Q. Do you recall what the questions -- I'm
- 16 sorry to interrupt. Do you recall what the questions
- 17 were about the inputs that NTS had raised at the
- 18 time?
- 19 A. I'm sorry, counsel. I don't understand the
- 20 question.
- 21 Q. The inputs that NTS raised, do you remember
- 22 what they specifically were, the issues that NTS had

- 1 questions about?
- 2 A. I would hesitate to say what they were,
- 3 Mr. Twomey. The cost study is not my area of
- 4 expertise so I didn't -- I was there. I listened. I
- 5 heard. My memory could be refreshed, but it wasn't
- 6 my area of expertise so I didn't write anything down
- 7 or attempt to understand, you know, what those were
- 8 and how they related because I don't personally run
- 9 the cost study.
- 10 Q. Can you tell us the status of CenturyLink's
- 11 interconnection agreements with other CLECs in the
- 12 State of Illinois where they also notice for
- 13 expiration and negotiations, then continue as they
- 14 went with NTS?
- 15 A. Yes.
- 16 Q. Can you tell me the status of negotiations
- 17 with Essex Telecom right now?
- 18 MR. DETHLEFS: Your Honor, I don't know what
- 19 the relevance of negotiations of other CLECs is to
- 20 this proceeding, so I object to the relevance.
- 21 MR. TWOMEY: I'm trying to determine whether or
- 22 not there are any other negotiations that have been

- 1 potentially concluded but may not have been submitted
- 2 yet.
- 3 MR. DETHLEFS: I'm okay with that.
- 4 JUDGE YODER: Okay.
- 5 Q. BY MR. TWOMEY: Okay. So tell me the
- 6 status of Essex, the negotiations of Essex Telecom if
- 7 you're aware of them.
- 8 A. It is not concluded.
- 9 Q. How about negotiations with BitWise
- 10 Communications?
- 11 A. It is not concluded.
- 12 Q. Now, are you saying negotiations haven't
- 13 been concluded or the agreement has not yet been
- 14 filed?
- 15 A. Negotiations have not been concluded with
- 16 any CLEC in this state, and there are no issues
- 17 whatsoever raised by any CLEC in the state except for
- 18 NTS including the issue of pricing.
- 19 MR. TWOMEY: Okay. I have no further
- 20 questions.
- JUDGE YODER: Mr. Lannon, you didn't have any
- 22 cross?

- 1 MR. LANNON: No.
- JUDGE YODER: Any redirect?
- 3 MR. DETHLEFS: No, no redirect, Your Honor.
- 4 JUDGE YODER: All right. You may step down.
- 5 (Witness excused.)
- 6 MR. DETHLEFS: Your Honor, I had offered his
- 7 exhibits into evidence. Have they been admitted?
- 8 JUDGE YODER: Not yet.
- 9 Is there any objection to the
- 10 admission of Mr. Miller's direct and rebuttal
- 11 testimony?
- MR. TWOMEY: No.
- MR. LANNON: None, Your Honor.
- 14 JUDGE YODER: Hearing no objection, those will
- 15 be admitted into evidence in this docket, the company
- 16 attachments or exhibits with his direct.
- 17 (Whereupon CenturyLink Exhibits
- 18 1.0, 1.1, 1.2 & 4.0 were
- 19 admitted into evidence at this
- 20 time.)
- 21 JUDGE YODER: All right. Your next witness is
- 22 Ms. Londerholm?

- 1 MR. DETHLEFS: Yes.
- Your Honor, I have the Exhibit 3.2 in
- 3 both the disk format and printed up copies.
- 4 Do any of you need the cost study?
- 5 MR. TWOMEY: No.
- 6 (Whereupon CenturyLink Exhibit
- 7 3.2 was marked for
- 8 identification as of this date.)
- 9 JUDGE YODER: Ms. Londerholm, were you
- 10 previously sworn?
- 11 THE WITNESS: Yes.
- 12 JUDGE YODER: Thank you.
- 13 Go ahead.
- 14 CHRISTY LONDERHOLM
- 15 called as a witness herein, on behalf of CenturyLink,
- 16 having been first duly sworn on her oath, was
- 17 examined and testified as follows:
- 18 DIRECT EXAMINATION
- 19 BY MR. DETHLEFS:
- 20 Q. Could you state your name and business
- 21 address for the record?
- 22 A. Christy Londerholm, 5454 West 110th Street,

- 1 Overland Park, Kansas.
- Q. Have you prepared testimony for today?
- 3 A. Yes, I have.
- 4 Q. And does your testimony consist of your
- 5 direct testimony, Exhibit 2.0, and an Attachment 2.1?
- A. Yes.
- 7 Q. And your rebuttal testimony is Exhibit 3.1
- 8 with Exhibits 3.2 and 3.3 attached to that?
- 9 A. Yes.
- 10 Q. If you were asked the questions in your
- 11 direct and rebuttal testimony today that are in your
- 12 direct testimony, would your answers be the same?
- 13 A. Yes.
- Q. Do you have any corrections to make to
- 15 those testimonies?
- 16 A. No.
- 17 MR. DETHLEFS: We would offer Ms. Londerholm's
- 18 Exhibits 2.0, 2.1, 3.1, 3.2 and 3.3 into evidence.
- 19 JUDGE YODER: All right. You tender her, and
- 20 we'll reserve admission of exhibits until after
- 21 cross-examination.
- 22 MR. DETHLEFS: We offer Ms. Londerholm for

- 1 cross-examination.
- JUDGE YODER: All right. Mr. Twomey?
- 3 MR. TWOMEY: Good morning, Ms. Londerholm.
- 4 THE WITNESS: Good morning.
- 5 CROSS-EXAMINATION
- 6 BY MR. TWOMEY:
- 7 Q. So you have deep expertise with costing and
- 8 pricing models. I'm just a lawyer. I can't do
- 9 numbers in my head, so I'm not going to ask you about
- 10 specific numbers, just more general concepts, and I'm
- 11 going to leave some of the questions about the cost
- 12 study directly to staff because they seem to be
- 13 interested in some more of the details of the
- 14 numbers.
- I just want to ask you a little bit
- 16 about your background first.
- 17 I think your testimony said you've
- 18 testified in five other states. Were those all
- 19 interconnection agreement arbitrations?
- 20 A. No.
- Q. Okay. Can you describe the nature of
- 22 those, that testimony?

- A. Yes. I was involved in the TRO hearings
- 2 that were taking place in 2004, and actually, since I
- 3 was a Sprint employee at that time, Sprint had a one
- 4 Sprint philosophy, so I was actually supporting the
- 5 CLEC side of the company at that particular point in
- 6 time.
- 7 Ohio was an arbitration and so was
- 8 Texas.
- 9 Q. So have you testified before the Illinois
- 10 Commerce Commission before?
- 11 A. No. This is my first time.
- 12 Q. Have you prepared cost studies for Illinois
- 13 in your jobs prior to the acquisition by CenturyLink
- 14 or currently other than the one you've done for this
- 15 particular case?
- 16 A. Yes. We've prepared the Illinois cost
- 17 study that we shared with NTS and that Mr. Miller
- 18 discussed with you.
- 19 The history is that CenturyTel and
- 20 Embarq came together. I was on the Embarq side of
- 21 the company, and so when we came together, Illinois
- 22 was a new property for us. Embarq had an economic

- 1 costing group which I headed up.
- 2 So when the company came together,
- 3 CenturyTel didn't have an economic costing group, so
- 4 we started the process of performing economic cost
- 5 models for all of the CenturyTel locations that
- 6 hadn't been done before.
- 7 But to be clear, the cost model and
- 8 the cost study that we did for Illinois wasn't just
- 9 specific for NTS. We performed cost model and cost
- 10 study work across all of our properties for multiple
- 11 different purposes.
- 12 Q. Sure. Of course.
- 13 I'm going to ask you the same question
- 14 I asked Mr. Miller about the retail cost study that
- 15 apparently was done for Gallatin River.
- 16 Were you familiar with that at all?
- 17 A. Could you restate what that is again?
- 18 Q. In 1998, and Mr. Miri can testify to this,
- 19 apparently, there was a retail cost study done for
- 20 Gallatin River at the time.
- 21 Were you familiar with that study's
- 22 existence at the time of doing your work for this

- 1 current cost study?
- 2 A. No. It wouldn't have had any relevance to
- 3 the cost study work that I had, and particularly 1998
- 4 was probably a time, you know, the 1996 Act came
- 5 about which required the TELRIC studies to be done
- 6 for UNEs in interconnection agreements, and so a
- 7 retail study from 1998 likely had a completely
- 8 different standard than what the TELRIC FCC rules
- 9 would have been and required for unbundled network
- 10 elements in interconnection agreements.
- 11 Q. Okay. Let's talk about TELRIC a little bit
- 12 then.
- 13 Specifically to your point about 1998,
- 14 at that time, the development of cost models was new
- 15 as was the network designs were different at that
- 16 time, is that true?
- 17 A. No, they were not.
- 18 Specifically 2000 when Telcordia wrote
- 19 their notes on the network in 2000 was speaking that
- 20 the 12,000-foot CSA design was the correct network
- 21 design.
- Q. Okay. That's the question. That's where

- 1 I'm headed.
- 2 So the TELRIC standard was for the
- 3 1996 act, correct?
- 4 A. Correct. It's an FCC term coming from
- 5 TSLRIC. That's where TELRIC is derived to get to an
- 6 element versus a service.
- 7 Q. Now, at that time, were digital loop
- 8 carriers used as extensively as CenturyLink now
- 9 appears to be using them in their network in
- 10 Illinois?
- 11 A. Well, TELRIC doesn't rely on the embedded
- 12 network. It's not any sort of attempt to inventory
- 13 what type of equipment is in the network. It's a
- 14 completely reconstructed network design using the
- 15 most efficient network technology and a least cost
- 16 network configuration, so it doesn't rely upon the
- 17 embedded investment.
- 18 The central offices are the only
- 19 location of embedded network that's used in the
- 20 actual modeling process and then, of course, the
- 21 customer locations, but everything else is
- 22 reconstructed including the cabling wire which is the

- 1 physical path between the customer location and the
- 2 central office and any electronics that are needed
- 3 out in the field.
- 4 Q. But at the time when TELRIC was created, do
- 5 you believe that standard anticipated the use of
- 6 network infrastructure that was not just provided
- 7 with voice but was also used for data such as a
- 8 digital loop carrier?
- 9 A. Yes. I do think the FCC has started down a
- 10 path of thinking about broadband to be sold as a UNE.
- 11 However, that got completely turned around much
- 12 later, and it was very clear that the FCC was looking
- 13 to not have broadband as part of the UNE elements,
- 14 and they took multiple steps around making that very
- 15 clear. They redefined the mass market loops to take
- 16 broadband out of the UNE elements.
- 17 So to your question, I would suppose
- 18 that the TELRIC standard at the time did anticipate,
- 19 digital loop carriers did anticipate a 12,000-foot
- 20 CSA design.
- 21 Q. Okay. So I'd like to talk about again loop
- 22 lengths.

- Now, when a remote switch is placed
- 2 into a network such as a digital loop carrier or a
- 3 remote switch, with the cost model that you've
- 4 created, does that model take into account the
- 5 distance of the loop between the remote switch and
- 6 the customer or is the loop length that's included in
- 7 the cost all the way back to the central office
- 8 serving the remote switch to the main distribution
- 9 frame there?
- 10 A. I want to first be clear that a DLC is not
- 11 a remote switch, but as the FCC defines the loop, it
- 12 is from the customer location to the remote or from
- 13 the customer location to the central office, to a
- 14 host office, in this case it's a host office, not a
- 15 remote. So the main distribution frame can be
- 16 located at the host or it can be located at the
- 17 remote, and it's the distance from the customer
- 18 location to either one of those.
- 19 Q. So in your study though, would you say the
- 20 loops that are, I think there was something on the
- 21 order of 31 percent of the loops were served by
- 22 remote switch. Is that accurate?

- 1 A. No.
- 2 Q. Okay. Can you give me the number or tell
- 3 me what it might be?
- 4 A. I don't know.
- 5 Q. Okay.
- A. I don't distinguish my switches between
- 7 host and remote because it doesn't matter to me in my
- 8 study.
- 9 The 31 percent that you're thinking of
- 10 are the 31 percent of the loops that are behind a
- 11 digital loop carrier in this study.
- 12 Q. So then the loop length that CenturyLink
- 13 puts into the study is the distance between the
- 14 digital loop carrier and the customer or is it then
- 15 all the way back to the central office serving that
- 16 DLC?
- 17 A. It's all the way back to the central office
- 18 that serves the DLC.
- 19 So the customer, to be clear, the
- 20 customers are put on the map as part of our process,
- 21 and the central office location is put on the map.
- 22 We do not know where the digital loop carriers are

- 1 going to be located at that particular point in time,
- 2 so that's the loop distance that would be in the
- 3 model.
- Q. Okay. So then would it be fair to say that
- 5 for 31 percent of the loop length cost in the model,
- 6 they extend beyond what would be a point of
- 7 interconnection of the network, of CenturyLink's
- 8 network between the customer and the central office,
- 9 so, in effect, you're taking a longer loop length
- 10 than would be typical if the customer was served by a
- 11 central office directly?
- 12 A. The model does not move customers from
- 13 their actual physical location to another location in
- 14 order to shorten the loops if that's what you're
- 15 asking me. I'm somewhat confused on what you're
- 16 asking me.
- 17 Q. I guess my question is this. So in effect,
- 18 by putting a DLC, digital loop carrier, into the
- 19 field, CenturyLink does this for the purpose of
- 20 efficiencies in the network, is that correct, or why
- 21 are DLCs installed if I can ask that question?
- 22 A. They are a concentration point in order to

- 1 shorten the copper portion of the loop. So we
- 2 concentrate all the copper loops onto the digital
- 3 loop carrier, and then from there, they ride fiber
- 4 into the central office. That's the modeling of
- 5 TELRIC in the FCC's requirement that a 12,000-foot
- 6 CSA design be used.
- 7 But the loop length has nothing to do
- 8 with a digital loop carrier at all. The loop length
- 9 has to do with the physical address of the customer
- 10 and the actual location of the central office.
- 11 Q. Okay. Now, in terms of determining
- 12 forward-looking install cost as part of the model,
- 13 one of the things that is considered would be
- 14 terrain; is that true?
- 15 A. That would be correct.
- 16 Q. Would you describe the terrain in central
- 17 Illinois to be particularly difficult to serve in
- 18 terms of just the cost of digging, the cost of
- 19 maintaining fiber and copper, more difficult than
- 20 others you've looked at in other cost studies for
- 21 example?
- 22 A. No, I would not consider it more difficult

- 1 than others. There are a number of places where
- 2 CenturyLink's territory is next to the river, and
- 3 sometimes getting into those areas, it can be kind of
- 4 wet, and that can make it a little more difficult,
- 5 but we construct plant very specific to certain
- 6 locations, and each one can be very different in the
- 7 way that the construction would have to work, but I
- 8 would not characterize our Illinois property as being
- 9 any more difficult than many of our others.
- 10 Q. Okay. Do you have any idea if the terrain
- 11 differs substantially for the areas served by
- 12 CenturyLink versus those in the former Verizon rate
- 13 centers that are the subject of the Verizon
- 14 arbitration?
- 15 A. I don't know the Verizon territory at all.
- 16 I have no opinion on that.
- 17 O. Okay. Now I'd like to talk about the
- 18 capital and expense cost portion of the cost study.
- 19 In your testimony, you state that the
- 20 price of unbundled elements should include a
- 21 reasonable allocation of common cost, is that
- 22 correct?

- 1 A. I quote the FCC who states that, that's
- 2 correct.
- Q. Can you just give me a quick synopsis of
- 4 what common costs would generally be considered as
- 5 part of the study, what those would entail on a very
- 6 high level?
- 7 A. The FCC explains common costs as well.
- 8 They're common to the entire company across all
- 9 services and all organizations.
- 10 So within CenturyLink we have three
- 11 major divisions. We have our regional market groups,
- 12 we have our business market groups, and we have our
- 13 wholesale market groups, and so those common costs
- 14 would be common to all of those. UNEs fall within
- 15 the wholesale market group.
- 16 Q. Okay. So the common costs or those that
- 17 are included in the study, are those in Illinois
- 18 alone or is that across the entire organization,
- 19 which is now quite large?
- 20 A. Common costs are across the entire
- 21 organization.
- Q. Okay. So determining common costs

- 1 applicable to cost studies, there has to be a method
- 2 to split the wholesale costs, common costs, versus
- 3 the retail common costs; is that true?
- 4 A. The method for which we perform our common
- 5 costs to add to a UNE loop is to recognize that every
- 6 loop requires the common cost associated with it.
- 7 So whether the loop is sold to a CLEC
- 8 or whether the loop is a retail loop, that common
- 9 cost is the same across the entire company, across
- 10 the entire loops within Illinois.
- 11 Q. Okay. Well, let's talk about other direct
- 12 costs, ODC.
- 13 In your testimony, you said that
- 14 CenturyLink predicted the customer operation expenses
- 15 of 100 percent wholesale business entity. How did
- 16 that work?
- 17 A. Within the other direct cost module, we
- 18 load up from our general ledger all the expenses
- 19 associated with the other direct cost. We then use a
- 20 percentage as shown within the documents that we're
- 21 giving to NTS as well where we back out those
- 22 retail-related costs to net, just the wholesale

- 1 piece, and I explain that on page 17 of my direct
- 2 testimony.
- 3 Q. Okay. Now, did CenturyLink use the same
- 4 method for backing out those costs as you put it?
- 5 Did they use the same method in previous arbitrations
- 6 or is it a consistent company policy essentially is
- 7 my question?
- 8 A. In performing a UNE loop, it's the
- 9 consistent methodology we've used for all the direct
- 10 costs.
- 11 Q. It's a percentage where the
- 12 retail/wholesale split has been decided. Is that the
- 13 same in each state?
- 14 A. No. The percentage would vary.
- 15 O. And what would that be based on?
- 16 A. As I explained in the workpapers and to a
- 17 data request to the staff, we based that upon the
- 18 revenue associated with wholesale, and the actual
- 19 percentage is really quite large in Illinois as found
- 20 on page 18 of my direct testimony, line 286.
- 21 So, in fact, what that ultimately ends
- 22 up representing is that the wholesale market group,

- 1 if 100 percent of our loops were nothing but a
- 2 wholesale UNE loop, those wholesale costs come down
- 3 significantly associated with the entire network.
- 4 Q. So then the fact that CenturyLink has
- 5 eliminated a lot of staff in Illinois and has
- 6 actually a lot less direct cost in the State of
- 7 Illinois, would that have no impact on a cost study
- 8 done for the State of Illinois?
- 9 A. I'm not aware of our employment stats
- 10 within the State of Illinois historically to be able
- 11 to state that.
- 12 Q. As a general matter, would it make any
- 13 difference?
- 14 A. Could you restate the question?
- 15 Q. Would it make any difference on the common
- 16 costs that are associated with the model, the size of
- 17 the costs that are incurred in Illinois versus across
- 18 the entire company?
- 19 A. For common costs, no, because the way
- 20 accounting books are done, those employees that would
- 21 be considered part of a common cost would still be
- 22 reported into a common cost account whether they sat

- 1 in Illinois or whether they sat in Monroe, Louisiana
- 2 or Kansas City.
- 3 Q. Would any cost reductions that CenturyLink
- 4 had achieved in Illinois have any impact on the cost
- 5 study based on any of the input levels?
- 6 A. Absolutely. We work very hard day in and
- 7 day out in our construction work to get the best
- 8 contracts we can possibly get, and that is specific
- 9 to Illinois, and then any sort of overall
- 10 efficiencies that we can create in a company,
- 11 particularly that would take place in a department,
- 12 that could be part of Illinois as well, and those
- 13 show up in the general ledger accounts that are
- 14 loaded into our model.
- Q. Back to common cost for a movement, can you
- 16 describe the loading factor and how that works?
- 17 A. We identify the accounts, the general
- 18 ledger accounts that are associated with common costs
- 19 and total those up, and we divide by the TELRIC cost
- 20 to come up with a percent, and then we apply that
- 21 back to the same TELRIC cost as we process the model
- 22 to get to all the different sorts of elements in UNE

- 1 loops.
- Q. Okay. Is this a standard process you've
- 3 done in the time that you've been working on these
- 4 kind of issues?
- 5 A. Yes.
- 6 So to make it clear regarding those
- 7 common costs, to make it clear for those common
- 8 costs, they're spread not only across UNE loops but
- 9 they're spread across all of the investment which
- 10 would include switching and transport as well. So
- 11 they're not fully loaded on loops.
- 12 Q. Okay. Thank you for that.
- 13 One last question about the Illinois
- 14 issue.
- So as far as you're aware, there are
- 16 contractors now performing most of the functions in
- 17 Illinois that used to be performed by CenturyLink
- 18 employees; is that true?
- 19 A. Not that I'm aware of. I don't have
- 20 knowledge of what would have happened in 2007 or
- 21 prior because CenturyTel didn't own the properties.
- 22 Q. But you're unaware of whether there have

- 1 been staff reductions as a result of that merger
- 2 that -- my point is, are costs coming down in
- 3 Illinois due to efficiencies from the merger?
- 4 A. Costs in aggregate decrease because of
- 5 revenues decreasing, and as a company, we have to
- 6 drive to efficiencies so we have to bring our total
- 7 aggregate cost down.
- 8 But when you look at this process,
- 9 which is a unit cost objective, the unit cost is
- 10 often higher because the units over which we can
- 11 spread those costs are declining at a faster rate
- 12 than we can keep up with efficiencies and declining
- 13 cost.
- 14 Q. Okay. So then the TELRIC costs are based
- 15 on the total number of access lines in use, not the
- 16 number of loops that are actually in the field; is
- 17 that true?
- 18 A. It's the number of working lines.
- 19 CenturyLink's working lines are the basis over which
- 20 we divide the TELRIC cost.
- 21 So in this case, we use 2008 customer
- 22 counts which is approximately 51,000 voice grade

- 1 lines, and in 2010, that had dropped down to
- 2 approximately 41,000 voice grade lines. So that
- 3 means that cost over which we can recover our costs,
- 4 those lines that we can recover our costs have
- 5 decreased significantly.
- 6 Q. So if CenturyLink loses a customer to NTS
- 7 or a cable company, the unit costs will effectively
- 8 go up because the cost of that loop is not included
- 9 in the overall base; is that correct?
- 10 A. First, I need to correct you that NTS loops
- 11 would be included as part of our cost study, but a
- 12 cable company loop would not be part of our...
- 13 Q. Of course. But what I'm asking is if there
- 14 were say 90,000 lines that were Madison River that
- were in use in the late '90s and now there are, as
- 16 you say, 41,000, so, effectively, that loss is
- 17 contributing to a higher per unit cost? Is that what
- 18 you're suggesting?
- 19 Essentially, those loops out there in
- 20 the field that aren't being used by CenturyLink
- 21 customers or a wholesale customer of a CLEC like NTS,
- 22 those essentially come off the books, so you're only

- 1 applying the revenues of your customers that you
- 2 actually have versus the total network in field.
- 3 Does that make sense?
- 4 A. I'm sorry. I think I've confused you.
- 5 Q. Okay.
- A. The TELRIC, the basis of a TELRIC study is
- 7 the total element in the network, and the total
- 8 element in the network will be our loops, our active
- 9 loops because those are what are available for us to
- 10 sell as a UNE or to sell as a wholesale loop.
- 11 The costs for those 50,000 lines as
- 12 I've worked them up in my model today, if they stay
- 13 constant but the loops decrease, then the unit cost
- 14 goes up, and that's the point that I'm trying to
- 15 make.
- 16 Q. Now, when corporate mergers occur,
- 17 typically, one of the things they say at Wall Street
- 18 anyway is synergies and efficiencies will result from
- 19 the merger.
- In my mind, that would imply that the
- 21 total cost of running a network would go down.
- 22 Has this not occurred in your opinion?

- 1 A. Absolutely it's occurred, and I believe in
- 2 our earnings call last week, we recognized the
- 3 synergy savings that has come about because of Embarq
- 4 and CenturyTel, but if that occurred, of course, and
- 5 as in my numbers for 2010, those happen in different
- 6 areas of the company depending on how those synergies
- 7 come together.
- 8 So in the instance of Embarq and
- 9 CenturyTel, those synergy savings came about because
- 10 of the long distance network that CenturyTel brought
- 11 to the companies. Embarq did not have a long
- 12 distance network, and so it was a lot of savings
- 13 moving Embarq from the Sprint contract they had to
- 14 this CenturyTel long distance network, and those do
- 15 flow through to my model.
- 16 Q. Okay. I have a question about the cost of
- 17 capital just from my layman's understanding of
- 18 capital cost. I know it's cheaper to refinance my
- 19 mortgage now than it would have been eight years ago
- 20 when I bought my house.
- Is the cost of capital increasing or
- 22 decreasing for CenturyLink?

- A. A TELRIC model is looking at economic cost
- of capital, not what CenturyLink is doing through our
- 3 finance and treasury group. So the cost of capital
- 4 from an economic perspective as we lose lines, as
- 5 costs increase, actually could be argued that the
- 6 cost of capital is increasing.
- 7 Q. Okay. In your testimony, you state that
- 8 CenturyLink's retail rates were set through a long
- 9 history of regulatory structure.
- 10 Are you familiar with any retail
- 11 ratemaking proceedings in Illinois for Gallatin River
- or CenturyTel, CenturyLink, any of those entities?
- 13 A. Can you point me to my testimony?
- 14 Q. Bear with me a minute.
- 15 It's your direct testimony, line
- 16 number starting with the question for 682, your
- 17 response starting at line 686.
- 18 (Pause)
- 19 A. I'm there.
- 20 Q. Okay. So my question is, are you aware of
- 21 any Illinois retail rate investigations for
- 22 CenturyLink or its predecessor companies in the Pekin

- 1 area or anywhere else?
- 2 A. No.
- 3 Q. Are you aware what the cost of a retail
- 4 line for an Illinois customer is right now including
- 5 local calling, switching, local area long distance?
- 6 Do you know what the typical customer pays?
- 7 A. I'm sorry. You said cost, not what the
- 8 customer pays. So the question?
- 9 Q. I'm sorry. Pays, what the customer pays,
- 10 not what it costs.
- 11 A. Can you be more specific in what you're
- 12 asking?
- 13 Q. Do you have any idea what the retail rate
- 14 is for a typical end user customer to purchase
- 15 standard dial tone phone service from CenturyLink?
- 16 A. Well, in my rebuttal testimony, I had taken
- 17 a look at our AR-13 report and stated in there it
- 18 came to an average of approximately...and this is a
- 19 confidential number.
- 20 Q. That's okay. We don't need to have that in
- 21 the record. That's okay.
- 22 A. It's roughly twice what the Band 1 rate is.

- Q. Okay. What I'm asking for is do you know
- 2 what the retail rate is, not the revenue divided by
- 3 customers number, but the actual retail rate, if a
- 4 customer calls and says, hey, I'd like local phone
- 5 service, what that number would be.
- A. We have a myriad of local rates, and we
- 7 sell typically to a customer more than just one
- 8 retail service, so I don't know, other than the
- 9 number that I quoted in my rebuttal testimony.
- 10 Q. If you'd go to page 39 of your testimony,
- 11 please, your direct testimony. In response to a
- 12 question that is, "Why is comparison of Verizon
- 13 pricing a fair test of reasonableness?", your
- 14 response is, "Essentially, because loop density is
- 15 similar between Verizon and CenturyLink."
- 16 Is that still your testimony?
- 17 A. Yes. And I went further on with multiple
- 18 other reasonable things to look at in order to
- 19 understand that the 2685 Band 1 loop rate is a just
- 20 and reasonable rate, and in that comparison, the
- 21 strict comparison between AT&T, Verizon, and Gallatin
- 22 River, what I'm saying is that we are much closer to

- 1 Verizon's density than we are to AT&T's density.
- 2 And you can look at the page, and I
- 3 didn't have to do the math to subtract the 48.1 from
- 4 28.1 or the 465.9, which is AT&T's, from the 48.1 to
- 5 understand that there's a huge difference in
- 6 magnitude of densities.
- 7 Q. Okay. And you'd agree that loop density is
- 8 a large factor affecting the cost for the model. Is
- 9 that true?
- 10 A. Loop density is one of the factors that
- 11 affects cost.
- 12 Q. I think your testimony said it's one of the
- 13 largest factors affecting cost.
- 14 A. Loop distance would be a very close second.
- 15 Q. Okay. But still, based on the information
- 16 in the table, CenturyLink has 48 loops per square
- 17 mile. Verizon only has 28. So that's almost double;
- 18 again, I said I'm not good with math, but
- 19 substantially more, far less than 465 of course.
- Now, if you go up to Table 11 in your
- 21 testimony on page 39, the CenturyLink pricing is \$5
- 22 more for Band 1 loop, \$13 more for Band 2 two-wire

- 1 loop, almost \$20 more for Band 1 DS-1.
- Do you still think that's a fair
- 3 comparison to make between CenturyLink and Verizon?
- 4 A. Absolutely. I think when you bring
- 5 Verizon's monthly price, the 21.13, to today's cost
- 6 which is comparable to my 26.85, you find that it is
- 7 likely to be close to what I show in my rebuttal
- 8 testimony at \$30.28.
- Now, if the Verizon cost of 21.13 is
- 10 somewhere newer than what I projected to get to the
- 11 20.38, for instance, I looked at it as well as if it
- 12 was 2004 cost, and it was still \$27.50 which was
- 13 above, it's still above my 26.85, I think it's still
- 14 a very reasonable comparison.
- The only thing that I have for Verizon
- 16 is what shows on this page, but the really critical
- 17 thing to understand around this is that when I start
- 18 my TELRIC study, I don't have an end number in mind.
- 19 So we process through the inputs
- 20 through the model and through the study, and we come
- 21 up with our final numbers.
- 22 Then I sit back and think how can I go

- 1 about validating those numbers to be sure that I'm
- 2 comfortable that they're accurate before I share them
- 3 with my management, before I share them with my
- 4 wholesaler.
- 5 And so I go and I look at my embedded
- 6 investment. I TELRIC model results, have lower
- 7 embedded investment by 11 percent than what's
- 8 actually on my books, and it's 38 percent lower when
- 9 I take those embedded investments, and I project them
- 10 out for a telephone plan index to what the cost would
- 11 be today.
- 12 I look at my maintenance cost, and my
- 13 maintenance cost and my TELRIC numbers are 11 percent
- 14 below what we reported to this Commission in 2010.
- 15 Those are significant numbers as well as comparing
- 16 with Verizon as well as the numerous other
- 17 comparisons that I included which would be other cost
- 18 studies that I've done that get me very comfortable
- 19 with telling my management and our wholesale group
- 20 that 26.85 is the TELRIC for Band 1 in Illinois.
- Q. Okay. Can you explain then, you state that
- 22 Verizon's rates are somewhat reasonable given the

- 1 density numbers.
- 2 My question is, in your rebuttal
- 3 testimony, you take issue with Mr. McClerren's
- 4 testimony suggesting that Verizon's rates are
- 5 themselves reasonable.
- 6 Can you explain your difference in
- 7 thinking?
- 8 A. You started out your question by telling me
- 9 or stating that I say that Verizon's rates are
- 10 reasonable so I think that...
- 11 Q. I'm sorry. I'm stating your testimony
- 12 states that -- I'll go to the exact language. I
- don't mean to put words in your mouth.
- 14 A. And if you could point me to it as well.
- 15 Q. Sure.
- 16 It's on page 39 and 40. Section 5,
- 17 just and reasonable prices.
- 18 During the course of your responses to
- 19 those questions, it appears you're suggesting that
- 20 Verizon's prices are reasonable as it's stated in the
- 21 questions themselves.
- What I'm asking is, can you describe

- 1 or explain how you come to that conclusion and then
- 2 also to the conclusion that Mr. McClerren's testimony
- 3 is suggesting that Verizon's rates would be a
- 4 reasonable starting point. Explain the difference,
- 5 please.
- A. As an analyst, I would decide that the 2113
- 7 is reasonable because this Commission agreed with the
- 8 rate of Verizon many years ago in 2005, seven years
- 9 ago.
- 10 So again, as I'm trying to think about
- 11 my cost study and the results from it, the 26.85 in
- 12 my mind is reasonable compared to a seven year old
- 13 number when I know that copper cost, well, back in
- 14 2000, copper cost per pound was 80 cents. In 2004,
- it was \$1.25. In my cost study, it's \$3 a pound, and
- 16 last week it was \$3.81 a pound.
- 17 So I know how much the costs have
- 18 increased, and so perhaps I was light in explaining
- 19 in this section that that was my thought process when
- 20 I looked at this.
- Now, when I looked at the 26.85, that
- 22 is the TELRIC for CenturyLink in Illinois, and the

- 1 21.13, which is an old cost for Verizon, that's how I
- 2 get comfortable.
- 3 So then with Mr. McClerren's testimony
- 4 where I take issue is that he concludes that our
- 5 rates should be lower simply because this Verizon
- 6 number is what it is and our density that's included
- 7 in here is lower. I take issue with that because
- 8 there are multiple different parameters and metrics
- 9 that you need to look at as a cost expert before
- 10 you're going to reach a flat conclusion that we
- 11 should be below 21.13.
- 12 And what's interesting is that
- 13 Mr. McClerren had sent a data request to us asking us
- 14 if we would be willing to accept Verizon's prices for
- 15 two-wire loops and DS-1 loops in this proceeding, and
- 16 so it almost seemed at that point that he was
- 17 thinking that that was an acceptable level of cost
- 18 for CenturyLink yet he ultimately ended up with
- 19 something lower based upon what I'm understanding
- 20 what he wrote simply because of this density
- 21 difference and the fact that the seven year old rate
- 22 is lower than CenturyLink's.

- 1 Does that answer your question?
- Q. Yes. Thank you.
- 3 So copper costs, I understand that.
- 4 So people are stealing various copper plant, meaning
- 5 telecommunications network infrastructure.
- 6 So you're suggesting that the density
- 7 is similar. So are the loop lengths similar for
- 8 Verizon rate centers versus CenturyLink rate centers?
- 9 A. I don't know Verizon's. I don't have
- 10 anything other than what you see here. This is a
- 11 statewide view as well, not just a Band 1 view. It's
- 12 being applied in a Band 1 sort of way. The density I
- 13 should say is statewide.
- 14 Q. But you're not familiar with any comparison
- 15 with loop lengths between say Verizon, former Verizon
- 16 territory and CenturyLink's?
- 17 A. No.
- 18 Q. Okay. Now, at page 46 of your direct
- 19 testimony, you describe why there are multiple rate
- 20 bands under FCC rules for establishing pricing.
- 21 Would the Commission be fulfilling FCC
- 22 rules if it chose to create or suggest that

- 1 CenturyLink create more than three rate bands?
- 2 A. No.
- 3 Q. Okay. I'm done talking about the TELRIC
- 4 study and proxy rates mercifully. I want to talk
- 5 more generally about NTS if we may and CenturyLink's
- 6 position in the arbitration case as a whole.
- 7 Who would you say has the burden of
- 8 proof in the interconnection agreement arbitration?
- 9 A. CenturyLink is the only party here that day
- 10 in and day out constructs telephone plant, that day
- 11 in and day out writes checks to pay for that
- 12 telephone plant. So CenturyLink has the most cost
- 13 information as the FCC realized, and so I've made
- 14 every effort possible to open up all of CenturyLink's
- 15 Illinois financial information, network information,
- 16 to the parties here so they too can evaluate the cost
- 17 data.
- 18 I would say that having done so, staff
- 19 got into the model quickly and from the data requests
- 20 that we received I can tell was really coming to
- 21 grasps and understanding how the cost and the model
- 22 came together. They asked some very detailed

- 1 questions that meant that they were in the model
- 2 in-depth.
- 3 Q. Certainly. I agree.
- 4 Going to page 6 of your direct
- 5 testimony.
- 6 A. I'm there.
- 7 O. Okay. You had said NTS -- this is on line
- 8 72 -- never produced a single input number for you to
- 9 evaluate against the ones you had created.
- 10 At the time of those negotiations, was
- 11 NTS in possession of the actual cost study model or
- 12 just a summary of the findings from the model?
- 13 A. I don't recall actual dates, but at some
- 14 point, they had the model. They had the ability to
- open it up, and it's the same user interface that
- 16 staff would have used to change inputs and see how
- 17 that influenced the final answer.
- We had to put a nondisclosure
- 19 agreement in place, and I vaguely recall that that
- 20 took a little bit of time to get worked through, but
- 21 in my recollections in talking with Mr. Miri we
- 22 talked about the different modules, and I recall

- 1 asking him to please go to this tab and look at this
- 2 particular sale so we could discuss what was
- 3 happening within the model in the cost study.
- 4 Q. Okay. Did Mr. Miri ask specific questions
- 5 about the cost factors that were in the model during
- 6 those negotiations, do you recall?
- 7 A. I'm hesitating just so I have an
- 8 understanding that what took place during
- 9 confidential negotiations are fully open for
- 10 discussion in this case. I look to my attorney.
- MR. DETHLEFS: It's my understanding that the
- 12 cost model has been marked or the cost study and cost
- 13 model were produced as confidential and proprietary.
- 14 The negotiations between the parties,
- 15 as far as I know, the numbers are the only thing that
- 16 would be confidential.
- 17 MR. TWOMEY: And if I can clarify, I'm just
- 18 asking the question to impeach the testimony, not to
- 19 disclose any confidential information, and if the
- 20 witness feels uncomfortable with answering the
- 21 question, I'm free to ask it a different way.
- 22 JUDGE YODER: Okay. With that understanding

- 1 then, you can answer, or if you'd like him to
- 2 rephrase it perhaps.
- 3 MR. TWOMEY: I can rephrase it.
- 4 THE WITNESS: If you could ask it again and
- 5 then I can let you know how I feel.
- 6 MR. TWOMEY: Sure.
- 7 Q. Without discussing any particular questions
- 8 raised during those conversations, did Mr. Miri ask
- 9 any specific questions about specific costs that were
- 10 in the study, without identifying what they were?
- 11 A. We discussed specific lines in the study,
- 12 but he never brought forward and said, for that
- 13 particular line, I think this is more a
- 14 forward-looking number that should be included in the
- 15 cost study. I loaded that number, and I reviewed the
- 16 results and feel like this gets me closer to what I
- 17 believe the TELRIC to be.
- 18 Q. Okay. Did NTS have possession of the
- 19 numbers that you used to create those line items that
- 20 Mr. Miri was questioning?
- 21 A. Yes, he did, and I recall very clearly on
- 22 the phone talking with him, explaining go to this tab

- 1 and here is where you will see those starting numbers
- 2 that then feed back into the subsequent tabs of the
- 3 model.
- 4 Q. Okay. Not going too far back but this
- 5 reminds me of a question I wanted to ask.
- 6 Telephone poles or utility poles with
- 7 telephone and electric lines on them, in the cost
- 8 study you developed, is the assumption that those
- 9 poles are 100 percent owned by CenturyLink or are
- 10 they partially owned by electric companies or how did
- 11 that math work into the equation?
- 12 A. Within the input of developing the
- 13 investment for poles, there is a value for the
- 14 percent that is company-owned versus non-telephone
- 15 company-owned. So as the model processes, it reduces
- 16 that investment amount to recognize that.
- 17 Moreover, in the expense side of it
- 18 when we are calculating the maintenance cost for
- 19 poles, we subtract out revenue associated with pole
- 20 rentals, and we add in the cost that we pay for pole
- 21 rentals to come up with a net accurate maintenance
- 22 cost.

- 1 Q. So I understand from your answer that the
- 2 model is capable of handling this kind of
- 3 information.
- 4 Did CenturyLink, when creating the
- 5 numbers, take into consideration what percentage were
- 6 CenturyLink owned, what were let's say perhaps
- 7 electricity company owned that were leased by
- 8 CenturyLink versus those that were solely owned by an
- 9 electric company?
- 10 A. Yes, and there was a workpaper provided
- 11 associated with that as well, and the input into the
- 12 model work reflects that.
- 13 JUDGE YODER: Stop for one second. We can hear
- 14 a phone going off. Let's go off the record for a
- 15 second.
- 16 (Whereupon an off-the-record
- 17 discussion transpired at this
- 18 time.)
- 19 JUDGE YODER: Back on the record.
- 20 You are done with your cross?
- 21 MR. TWOMEY: I have no further questions, and
- 22 thank you for your patience.

- JUDGE YODER: Okay. Mr. Lannon?
- 2 MR. LANNON: Yes. Thank you, Your Honor.
- Welcome to Illinois, Ms. Londerholm.
- 4 THE WITNESS: Thank you.
- 5 MR. LANNON: I know you haven't been here
- 6 before. I hope you enjoy your time here.
- 7 CROSS-EXAMINATION
- 8 BY MR. LANNON:
- 9 Q. Could you turn to page 5 of your rebuttal,
- 10 please?
- 11 Rather than risking misparaphrasing
- 12 you, if that's a correct terminology, I'm just going
- 13 to read a few sentences here okay?
- 14 Starting down at line 61, page 5 of
- 15 your rebuttal testimony, you state, "A shorter copper
- 16 loop length only has increased functionality and
- 17 costs once incrementally electronics are added to the
- 18 loop. Absent incremental electronics, there is no
- 19 increased functionality and cost. CenturyLink did
- 20 not include any additional electronics to increase
- 21 functionality or cost of a two-wire loop beyond that
- 22 required by the FCC to provide voice grade loop

- 1 functionality."
- Is that your testimony? Did I read
- 3 that right?
- 4 A. Yes.
- 5 Q. Does an 18,000-foot CSA, and that's carrier
- 6 service area, does an 18,000-foot CSA design provide
- 7 voice grade loop functionality?
- 8 A. Yes, it can.
- 9 Q. And assuming no incremental electronics are
- 10 added, is there, with respect to two-wire loops, any
- 11 difference in functionality between 12,000-foot CSA
- design and an 18,000-foot CSA design.
- Would you like me to ask that again?
- 14 A. Please. Thank you.
- 15 Q. Assuming no incremental electronics are
- 16 added and regarding two-wire loops, is there any
- 17 difference in functionality between a 12,000-foot CSA
- 18 design and an 18,000 foot CSA design?
- 19 A. No, not without increased electronics
- 20 associated with the loop. 18,000 feet would look
- 21 like 12,000 feet CSA design, from a CSA design
- 22 perspective.

- 1 Q. Okay. Moving on to page 6 of your
- 2 rebuttal, I think it's starting on line 83, you
- 3 state, "As I discussed below, CenturyLink does
- 4 allocate the DLC, and that's digital loop carrier,
- 5 investment, and to be clear, the 25 percent
- 6 allocation ordered in 02-0864 was applied to DLC
- 7 common equipment only."
- 8 Did I read that right?
- 9 A. That's correct.
- 10 Q. Okay. Does CenturyLink provide DSL service
- 11 using its existing loops?
- 12 A. In our retail side of our company, yes,
- 13 would he do, but the effort here is for TELRIC.
- 14 Q. And did CenturyLink allocate any of its
- 15 loop costs to DSL service in your TELRIC model?
- 16 A. It would be inaccurate for us to have done
- 17 so because we don't include the incremental
- investment associated with the services in my TELRIC
- 19 model to provide DSL, so there's nothing to allocate
- 20 to DSL. We don't include a DSLAM specifically
- 21 because the FCC says don't include DSLAM. You cannot
- 22 provide DSL without DSLAM investment.

- Q. And are the costs that CenturyLink relies
- 2 on for its proposed rates in this proceeding based
- 3 upon an allocation of at least 25 percent of DLC
- 4 investment to common DLC equipment?
- I can read that again for you.
- 6 A. Thank you.
- 7 Q. Are the costs that CenturyLink relies on
- 8 for its proposed rates in this proceeding based upon
- 9 an allocation of at least 25 percent of DLC
- 10 investments to common DLC equipment?
- 11 A. I'm not sure I understand your question
- 12 that we would allocate DLC investment to common DLC
- 13 equipment.
- Q. Well, maybe this is a better way of going
- 15 about this.
- 16 I'm sorry. Did I interrupt you?
- 17 A. I was going to explain that the DLC is a
- 18 physical piece of plant out in the network, and the
- 19 common equipment is the box that we're talking about
- 20 in that as a function of that piece of equipment.
- 21 So the DLC investment itself includes
- 22 both common and the other equipment that actually

- 1 goes inside the cabinet. So those are sort of the
- 2 two pieces that might help us to talk through the DLC
- 3 equipment out in the field.
- 4 Q. Okay. So going back to your statement on
- 5 line 6 starting on, or excuse me, on page 6 starting
- on line 83 in your rebuttal, the 25 percent
- 7 allocation that you reference and state was applied
- 8 to DLC common equipment only, that would be the
- 9 common equipment you just referenced, explained?
- 10 A. That would be correct. It would be like
- 11 the cabinet piece of that, and my understanding from
- 12 this other docket is that that piece of common
- 13 equipment is what was ordered to be 25 percent
- 14 allocated away to something else leaving 75 percent
- in the cost study. That's my understanding.
- 16 Q. Just so I'm clear then, the incremental
- 17 electronics that I suppose are contained within the
- 18 DLC common box, that would be 75 percent of your
- 19 investment? Or excuse me. You would allocate 75
- 20 percent of your investment for the electronic
- 21 component of the DLC?
- 22 I'm trying to understand once again

- 1 that one statement.
- 2 A. So I'll go back to my prior explanation.
- 3 So there was 100 percent -- we would
- 4 call it a box. We put the box out there which
- 5 includes the cabinet plus what goes inside the
- 6 cabinet. At that point we're at 100 percent. There
- 7 is no incremental investment in my TELRIC study that
- 8 goes inside that box to allow any DSL service. It's
- 9 strictly what's needed in order to provide the UNE
- 10 loops that the FCC requires us to have.
- 11 So at that point, I have a hundred
- 12 percent investment, and then that investment gets
- 13 spread across the different kinds of UNE loops that
- 14 the FCC requires. So the two-wire loops that I have
- in my model, and as I explained later, the two-wire
- 16 loops end up with 77 percent from that 100 percent
- 17 investment.
- 18 Did that clear it up?
- 19 Q. Well, where would the -- yes. Thank you.
- 20 Not completely, but we'll let it go. It's probably
- 21 my dense thinking rather than anything else?
- 22 Why don't we turn to page 7 please of

- 1 your rebuttal once again starting on line 93 where
- 2 you state, "The 12,000-foot CSA design shortens the
- 3 copper in the network which results in lower unit
- 4 costs while remaining true to the FCC's requirement
- 5 for the most efficient telecommunications technology
- 6 currently available."
- 7 Did I read that correctly?
- 8 A. Yes.
- 9 Q. Does an 18,000 foot CSA design lengthen the
- 10 copper in the network relative to a 12,000-foot CSA
- 11 design?
- 12 A. Yes, it does, and it's a backward looking
- 13 technology as well.
- 14 Q. And does an 18,000-foot CSA design reduce
- 15 the loop cost produced by the model relative to a
- 16 12,000-foot CSA design?
- 17 A. It reduced the loop cost in some of the
- 18 wire centers we studied but not in all of the wire
- 19 centers.
- 20 Q. And turning to page 10 of your rebuttal,
- 21 line 155, I believe you state, "The network
- 22 configuration, i.e. the design of the cable and

- 1 electronics, should produce the lowest unit cost
- 2 while also having the most efficient
- 3 telecommunication technology, "correct? Did I read
- 4 that one right?
- 5 A. Yes, you did.
- 6 Q. And to me, that implies that when you're
- 7 assessing efficiency, you're not assessing cost. Is
- 8 that correct?
- 9 A. It's correct that it is a two-part process.
- 10 Q. Separate?
- 11 A. Both processes need to be met in order to
- 12 meet the FCC requirements at it's lowest cost network
- 13 configuration, most efficient technology, and as the
- 14 FCC pointed out...
- 15 Q. Well, hold it. Hang on because you're
- 16 losing me already.
- 17 A. Sure.
- 18 Q. Sorry. My fault.
- 19 You said it's a two-part process? Was
- 20 that the word you used?
- 21 A. That was the word I used.
- Q. Okay. And what are those two parts? Is

- 1 one efficiency like engineering efficiency and is the
- 2 other a cost-based process?
- 3 A. Yes. One is the engineer, the efficient
- 4 engineering technology, the technology that's going
- 5 to be used in the network that's the most efficient
- 6 to put out there, and the other is understanding then
- 7 the lowest cost technology that's associated as well.
- 8 So they touch each other, and trying
- 9 to meet both of them is what the FCC requires, and
- 10 the 12,000-foot CSA design which is a forward-looking
- 11 design, it's a least cost technology, versus an
- 12 18,000 foot which is a backward technology, it's not
- 13 what we focus on in our network today. It's not what
- 14 any ILEC would focus on in their network today, and
- 15 the cost difference in processing those two is
- 16 relatively the same, and so...
- 17 Q. Well, let me ask you. In your two-step
- 18 process, what are the non-cost based criteria?
- 19 I think you were talking -- you spoke
- 20 about it in terms of technology I believe?
- 21 A. Technology and network configuration. So
- there's the process that my model uses to say here's

- 1 the central office and here's the customer locations,
- 2 and so it redesigns the cable and wire between those
- 3 in order to get the sheath feet distance lower which
- 4 is 36 percent lower in my TELRIC study than our
- 5 embedded network has, so that's an efficient network
- 6 configuration.
- 7 Q. In a total, you know, combining the
- 8 two-step process, looking at both of those in the
- 9 total, couldn't an 18,000 foot design be more
- 10 efficient than a 12,000-foot design depending upon
- 11 how much, how many electronics you have to add?
- 12 A. The 18,000 feet is counter to the FCC's
- 13 requirement of a forward-looking network design.
- 14 Q. Can you explain that to me because, you
- 15 know, I know what you mean by forward looking. You
- 16 don't go back to an actual network, right? You're
- 17 using an imaginary network, but why would the
- 18 18,000 feet necessarily be backward looking while the
- 19 12,000-foot design is necessarily forward looking?
- 20 Is that true in all cases or do they depend upon the
- 21 circumstances?
- 22 A. The FCC...

- 1 Q. I'm sorry, Ms. Londerholm. I can read the
- 2 FCC orders later, but can --
- 3 A. But...
- 4 Q. Go ahead. I'd really like your opinion
- 5 though.
- 6 A. I wanted to get to the right place in my
- 7 testimony.
- Q. Okay.
- 9 A. The FCC was driving towards market-based
- 10 type of price which would be a forward-looking
- 11 economic cost, meaning that a competitor next to
- 12 CenturyTel could come in and rebuild the same network
- 13 with the same information that we have today with
- 14 costs today and efficient design today at the same
- 15 cost and come up with the same cost numbers that we
- 16 have.
- 17 Q. Okay. Let me just follow that.
- 18 You mean a competitor would come in
- 19 and build a network that would be better than your
- 20 network, right? It would be newer, more efficient,
- 21 but your network would be older, less efficient, but
- 22 your TELRIC model would be equal to the actual newer

- 1 network. Is that right?
- 2 A. That's correct.
- If you'll give me just a moment.
- 4 (Pause)
- 5 A. On page 36 of my rebuttal testimony, I
- 6 quote I think an important section of the FCC in
- 7 trying to explain this.
- 8 When they decide that they want
- 9 forward-looking economic cost to meet the goals of
- 10 the 1996 act, they state that in a dynamic
- 11 competitive market, firms take action based not on
- 12 embedded cost but on the relationship between
- 13 market-determined prices and forward-looking economic
- 14 costs, and it goes on and I won't read it.
- But the concept would be that my
- 16 competitor isn't going to be building an 18,000 foot
- 17 CSA design. My competitor is going to be building a
- 18 forward-looking network design which would be
- 19 12,000 feet, and that's the concept throughout the
- 20 first report and order, etc., that comes out that the
- 21 FCC was wanting.
- 22 And it goes further on too that the

- 1 new entrants should be making their decision to
- 2 purchase unbundled elements or to build their own
- 3 facilities based upon the relative economic cost of
- 4 these options.
- Q. Well, tell me, why would a competitor
- 6 necessarily, when they're building their new
- 7 forward-looking network, why would they necessarily
- 8 want to always use the 12,000-foot CSA design?
- 9 And if you want -- let me just add
- 10 another question subject to your attorney's
- objection, but would the 12,000-foot CSA design
- 12 always be the most efficient?
- 13 A. The process here is a TELRIC model to
- 14 redesign, reconstruct the network between the central
- 15 office and the end user customers, and that process
- 16 requires input values.
- 17 Q. All right. But let's stop right there.
- 18 When you say design a network between
- 19 a central office and TELRIC customers -- is that what
- 20 you said?
- 21 A. Yes.
- 22 Q. That's the end user customer, right?

- 1 A. That's right.
- Q. Okay. Now, they're in place right now,
- 3 right?
- 4 A. That's correct.
- Q. So this is what I'm getting back to. Why,
- 6 considering that there's all kinds of configurations
- 7 right now in your network and density issues and end
- 8 users here and there, everywhere spread out, why
- 9 would it always be that a 12,000-foot CSA design is
- 10 better than an 18,000 foot CSA design?
- 11 A. Setting aside the FCC set a 12,000-foot CSA
- 12 design is an appropriate one to use for a TELRIC
- 13 model, copper cable today, home-run copper cable is
- 14 very expensive.
- 15 Q. Yes. We heard you explain...
- 16 A. Let me take that further. X dollars
- 17 (confidential) for a mile of copper. And so the
- 18 customers that I think you're thinking about most are
- 19 the customers on the fringes. These are the folks
- 20 way out on the fringes.
- Q. That's right.
- 22 A. And so to reach those customers, they're

- 1 generally miles and miles away from the central
- 2 office.
- 3 So if I have to build copper cable,
- 4 home-run copper cable at X dollars (confidential) a
- 5 mile six miles out to a customer, it's inefficient to
- 6 do that. That's a second network as well that
- 7 overbuilds within a wire center.
- 8 Q. Well, let me ask you, relative to the X
- 9 dollars (confidential) to go out the mile...
- 10 A. And that's a confidential number. Let me
- 11 also say that.
- 12 Q. Oh, I'm sorry.
- 13 A. No, I stated it first. I would like to
- 14 make the record clear it's a confidential number.
- 15 Q. Rather than X numbers of dollars
- 16 (confidential) to go out to that fringe customer,
- 17 couldn't you just invest in some electronics that
- 18 would serve multiple customers with an 18,000 foot
- 19 design? That is...
- 20 I'm sorry. Do you understand the
- 21 question? I think I've confused myself.
- 22 A. I think what you're suggesting is not

- 1 home-run copper loops but a digital loop carrier but
- 2 just closer into the central office.
- But those fringe customers, there's
- 4 still not very many of them, and they are the
- 5 fringes. I think it's really important to understand
- 6 that our effort here is unit cost. So we take input
- 7 values across multiple areas, including specific
- 8 customer locations, so we end up with our investment
- 9 pretty much at a customer location. We average that
- 10 up to the digital loop carriers. We average that up
- 11 to the central offices. We average the central
- 12 offices up to the different bands, so by the time you
- 13 do that work, those fringes don't really have a
- 14 significant impact on the results.
- And so when I am working with my
- 16 TELRIC model and my staff, we work as efficiently as
- 17 we can, and for us to take the time to reengineer for
- 18 the fringes, it just wouldn't influence the answer
- 19 enough to say that this is not a TELRIC compliant
- 20 cost.
- Q. Okay. Now, you emphasized you're looking
- 22 at unit cost, correct? That was part of what you

- 1 just said, right? I think it started off as
- 2 something along those lines.
- 3 A. That's what this effort is about.
- Q. That's what this effort is about.
- Now, isn't it true that 18,000 feet,
- 6 or excuse me, 18,000-foot CSA design produces lower
- 7 unit costs than the 12,000-foot CSA design?
- And let's just take this. Band A,
- 9 wouldn't that be true in Band A?
- 10 A. Band 1, which went from four wire centers
- 11 down to three, had a slightly lower unit cost, but
- 12 you give up the forward-looking technology that's
- 13 required by the FCC in doing that.
- 14 Q. All right. First of all, I apologize for
- 15 Band A, B, C. I guess Illinois Bell influenced us
- 16 all more than we hope.
- 17 But what are you giving up -- you
- 18 mentioned you give up the forward-looking technology,
- 19 but what exactly are you giving up?
- 20 A. You give up any possible innovations that
- 21 can take place. That's also part of what the FCC was
- 22 looking for in opening up the network back in 1996.

- 1 Q. So this would be a very forward-looking
- 2 exercise, right? You're talking about innovations
- 3 that haven't taken place, is that correct?
- A. 12,000-foot CSA design is not a gold-plated
- 5 network. It's been around for over 20 years.
- 6 Customers who want band width want lots of band
- 7 width, and so CSA designs today are often at
- 8 3,000 feet and 5,000 feet. They're not even
- 9 necessarily 12,000 feet. 12,000 feet will get the
- 10 voice grade TBM features that TELRIC and the FCC
- 11 require.
- 12 Q. I'm going to move on now. Thank you for
- 13 your patience. It's kind of a hard thing for me to
- 14 wrap my mind around.
- 15 A. And I want very much to be open and clear
- 16 with the Commission...
- 17 Q. You're doing a great job.
- 18 A. ...in explaining where our position is on
- 19 the subject.
- 20 MR. LANNON: I think you're doing a great job.
- 21 I want to ask about some confidential
- 22 information. Should we go off the record for a

- 1 minute, Your Honor?
- JUDGE YODER: Sure.
- 3 (Whereupon an off-the-record
- 4 discussion transpired at this
- 5 time.)
- 6 JUDGE YODER: Back on the record.
- 7 MR. LANNON: Thank you, Your Honor.
- 8 Ms. Londerholm, I have a few more
- 9 questions.
- 10 Q. We're done with your response to
- 11 Dr. Zolnierek, and we're still on your rebuttal, so
- 12 could you turn to line 449 which would be on page 24.
- 13 Starting at line 449, you imply that
- 14 Mr. McClerren is applying an old-fashioned rate of
- 15 return standard in assessing the appropriateness of
- 16 just and reasonableness as far as the CenturyLink
- 17 TELRIC rates are, is that correct?
- 18 A. That's correct.
- 19 Q. Okay. Does Mr. McClerren ever testify
- 20 about any analysis he did regarding the revenue
- 21 requirement?
- 22 A. No.

- 1 Q. Does he ever testify that he determined a
- 2 rate base?
- 3 A. No. The only thing --
- Q. Did he offer an allowed rate of return?
- 5 A. It could be implied I suppose that he --
- 6 Q. Well, did he calculate operating expenses,
- 7 depreciation, taxes?
- 8 A. No.
- 9 Q. The other things that are all done in an
- 10 old-fashioned rate of return case?
- 11 A. No.
- 12 Q. Okay. At line 474, you state this is an
- 13 important nuance as the existing rate has no basis in
- 14 cost, correct?
- 15 A. Correct.
- 16 Q. Do you agree that the rates that are
- 17 currently in effect between Gallatin or Madison River
- 18 and NTS were the result of negotiation in '06 I
- 19 believe, is that right?
- 20 A. That's my understanding.
- Q. Okay. And is it your understanding that
- 22 parties to a negotiation will represent their own

- 1 best interest when representing rates like they did
- 2 in '06?
- 3 A. Under normal circumstances, that would be
- 4 correct.
- 5 Q. And you're not testifying that Madison
- 6 River had no idea about its cost in 2006 when it
- 7 agreed to the existing rates with NTS, are you?
- 8 A. Could you restate the question again?
- 9 Q. Sure.
- 10 You're not testifying or it's not your
- 11 testimony that Madison River had no idea regarding
- 12 its costs when it negotiated and agreed to the
- 13 existing current rates with NTS back in 2006?
- 14 A. I would agree that it's not my testimony to
- 15 say that because I was not a party to anything back
- 16 in 2006, but when I look at this 17.93 rate and
- 17 understand the property in Illinois, I do not believe
- 18 that any rational cost work was done to develop that
- 19 number. I've worked with cost work for a long time.
- 20 O. So that would leave irrational negotiating
- 21 on the part of at least one of the parties?
- 22 A. It would leave certainly things outside the

- 1 scope of what I would understand.
- Q. Okay. Now, at line 519, you state loop
- 3 density is one of the largest factors affecting cost.
- 4 Actually, Mr. Twomey touched on this already. And
- 5 you indicate that you do not agree with
- 6 Mr. McClerren's position that the higher the loop
- 7 density per square mile, the shorter the average loop
- 8 length would be, and I think you indicate that you've
- 9 got to also address dispersion in that analysis, is
- 10 that correct?
- 11 A. That is correct.
- 12 Q. Okay. Assuming all you knew was that
- 13 Company A had 70 percent more loops per square mile
- 14 than Company B, which would you expect to have longer
- 15 loop lengths?
- 16 A. That information does not give me enough
- 17 knowledge to make any conclusions around loop
- 18 distances.
- 19 As I show on the table in the next
- 20 page, they're not related. Pekin and North Pekin as
- 21 I show -- and it's confidential, I won't say the
- 22 numbers -- are very close in costs but their average

- 1 loop lengths are quite different.
- Q. Okay. I'm trying to think how to get
- 3 around the confidentiality here, but going back to my
- 4 question, what else would you need to answer the
- 5 question?
- 6 And if you'd like, I would be happy to
- 7 reread you the question.
- 8 A. Let me state what I think I understand you
- 9 to have said.
- 10 I have Company A that has 70 percent
- 11 more loops per square mile than Company B.
- 12 Q. Right.
- 13 A. And you've asked me what I can conclude
- 14 about loop distances knowing that one fact.
- 15 Q. Well, which one would you expect to have
- 16 longer loop lengths? Isn't there an expectation that
- 17 one would have longer loop lengths than the other?
- 18 A. No. I have worked with costs at very
- 19 discrete levels enough to know that it can go both
- 20 ways. The more dense one can have longer loop
- 21 lengths. And we're talking loop lengths?
- Q. Right.

- 1 Would you agree with me that normal
- 2 telephone plant construction has a central office
- 3 near the center of an exchange's largest town with
- 4 facilities radiating out in a hub-like architecture,
- 5 in a hub and spoke architecture, isn't that correct?
- A. No, not necessarily, and frankly, not as
- 7 often as you would think because the central offices
- 8 have been built quite some time ago.
- 9 Q. Right.
- 10 A. And as good as my engineers are, the
- 11 construction of the city itself can go completely
- 12 different than where the central office location is,
- 13 so it's not uncommon for me to see where a central
- 14 office will be placed next to like a river because
- 15 that was the initial hub of the city, but the
- 16 exchange could be huge and it could have gone way far
- 17 south where people decide to live and perhaps not
- 18 north, and so then it can get skewed with how it's
- 19 worked.
- 20 Perfect world, had everybody had
- 21 foresight and the telephone company could have
- 22 selected where people could live, that's what we

- 1 would have done.
- Q. I don't want to beat this too much, but
- 3 when telephone companies were first building their
- 4 network, towns tended to grow out more radially than
- 5 they do now. I think if you look east of the
- 6 Mississippi, you see many more downtowns that expand
- 7 concentrically out from that downtown area. Of
- 8 course, there are geographic features like you said.
- 9 Chicago has the lake and rivers, etc. but wouldn't
- 10 you agree with that as a general matter that that is
- 11 where the hub and spoke design would have came from?
- 12 A. I would agree that within some proximity of
- 13 the central office you will see absent some density
- 14 just right there with the central office, but I will
- 15 point you to page 30 on my direct testimony where
- 16 I've included a map of the Dixon exchange, and you
- 17 can see where the central office is with that red
- 18 dot.
- 19 Q. Uh-huh.
- 20 A. But if you look up to the northeast, you
- 21 can see where there's some lines up there. Well,
- those are streets, so that's where customers have

- 1 built within my Dixon exchange which is a very large
- 2 square footage. It covers 111 square miles, and so
- 3 it's very large.
- 4 Q. Okay. Let's move on, and once again, turn
- 5 to page 28. We're going to go back to that table 2,
- 6 and that's confidential. I am going to try to talk
- 7 around it, but if I'm going too close to
- 8 confidentiality, just let me know or your attorney
- 9 can let me know.
- 10 Table 2 represents four wire centers,
- 11 correct?
- 12 A. Correct.
- 13 Q. And those wire centers have a great
- 14 variance in density, loop length and geographic area,
- 15 correct?
- 16 A. Correct.
- 17 Q. And those four wire centers are all
- 18 CenturyLink, correct?
- 19 A. These four wire centers are the 12,000-foot
- 20 Band 1 wire centers so it's interesting to see at
- 21 Pekin if you look at the density line versus the Band
- 22 1 in total.

- 1 Q. You may have already answered this
- 2 question, going back to Mr. Twomey's question, but
- 3 did you do any analysis for Verizon exchanges like
- 4 the Table 2 analysis you did, Verizon Illinois
- 5 exchanges?
- 6 A. Can you point me to the Table 2 analysis?
- 7 Q. Oh, we're still at page 28 of your
- 8 rebuttal.
- 9 A. Oh, I do not have detail for the Verizon.
- 10 All I have for Verizon is their statewide density
- 11 number and then their Band 1 UNE loop rate for
- 12 two-wire loops from seven years ago.
- 13 Q. And I think that's exactly what you
- 14 testified to earlier.
- So you couldn't have made the same
- 16 comparison for Verizon at CenturyLink wire centers in
- 17 Illinois, could you?
- 18 A. No, and I don't know that I would have had
- 19 any reason to do so.
- 20 Okay. Let's move on a little bit. Line
- 21 533 starting with "It should be easy to conclude that
- 22 Verizon's density could indeed be less while their

- 1 costs could be equal or less than CenturyLink's,"
- 2 that's your testimony, correct?
- 3 A. That's correct. Anything is possible.
- 4 Q. So the opposite, the converse would also be
- 5 correct?
- 6 A. It's possible. The statistic above that is
- 7 also I think very important. When you look at the
- 8 185 wire centers that Verizon had to average into the
- 9 Band 1 versus the four wire centers that CenturyLink
- 10 has, that makes a difference in how the cost dynamics
- 11 are going to come out as well because the 185 is
- 12 likely to have Verizon's most dense weighted to a
- 13 lower cost.
- 14 Q. All right. Let's look at a part of what
- 15 you were just talking about there.
- On line 552, you say, "There's not a
- 17 simple linear relationship between density and
- 18 two-wire loop costs."
- 19 And then you say Verizon -- well,
- 20 strike the word Verizon.
- 21 Did I read that correct?
- 22 A. Could you point me to the line, please?

- 1 Q. Yes. It's line 532 on page 28 of your
- 2 rebuttal.
- 3 A. 532. "There is not a simple linear
- 4 relationship between density and two-wire loop
- 5 costs."
- 6 Q. You know what? I'm really sorry. I was
- 7 reading the wrong line. You've already answered that
- 8 part.
- 9 If we could move to line 552 on page
- 10 29, and I'm going to paraphrase you here. I believe
- 11 you testified that relative to the central office,
- 12 CenturyLink's 48 customers could all be located at
- 13 the edge while Verizon's 28 customers could be
- 14 located close in, correct? Isn't that what you're
- 15 saying?
- 16 A. In that particular section of my testimony,
- 17 I'm just giving an example of what could possibly
- 18 happen.
- 19 Q. Yeah. And the converse could also be true,
- 20 correct?
- 21 A. Yes.
- MR. LANNON: Okay. Thank you very much,

- 1 Ms. Londerholm. I appreciate your forthrightness.
- JUDGE YODER: You're done, Mr. Lannon?
- 3 MR. LANNON: Yeah, I'm done.
- 4 JUDGE YODER: You want to talk to your client
- 5 for a minute?
- 6 MR. DETHLEFS: Sure. What time -- how are we
- 7 doing timewise?
- JUDGE YODER: It's 12:11. If you have a lot,
- 9 we can take a break now.
- 10 MR. DETHLEFS: Let's take a break now if we
- 11 could.
- 12 MR. LANNON: A lunch break you mean?
- 13 MR. DETHLEFS: Yeah.
- JUDGE YODER: All right. Why don't we try and
- 15 be back about 1:15 then, and you'll have a chance to
- 16 talk to your client.
- 17 (Whereupon the lunch recess was
- 18 taken.)
- 19 JUDGE YODER: Back on the record in 11-0567.
- 20 Ms. Londerholm, you are still under
- 21 oath.
- 22 Do you have any redirect for your

- witness, Mr. Dethlefs?
- 2 MR. DETHLEFS: I do, Your Honor.
- 3 REDIRECT EXAMINATION
- 4 BY MR. DETHLEFS:
- 5 Q. Ms. Londerholm, you were asked some
- 6 questions concerning what information had been
- 7 provided to the other parties concerning the cost
- 8 model and I'd like to ask you what exactly was
- 9 produced in this proceeding concerning the cost
- 10 model?
- 11 A. There was a CD that was given to the
- 12 parties that included the loop cost model, the
- 13 economic cost model which is comprised of the other
- 14 direct cost, the annual charge factor, the loop
- 15 summary module and the input module.
- 16 Also on that CD was a folder called
- 17 "Documentation" that included how to process the
- 18 model. It included the flow in the loop model of how
- 19 it processes its different parts. It included
- 20 documentation that actually showed all of the
- 21 algorithms in that loop model. There was a folder
- 22 called workpapers that included how the material cost

- 1 that was used in the loop model was developed. Five
- 2 or six Excel documents in the work papers associated
- 3 with how all the inputs were worked up as inputs into
- 4 the model.
- 5 In addition, there was quite a bit of
- 6 discovery from staff as I said earlier. I mean, they
- 7 really got into the model, and they asked a number of
- 8 questions down to a terminal level almost within the
- 9 modeling process.
- 10 And then in addition in my testimony I
- 11 included, to help the parties understand, I broke out
- 12 the investment by different plant types. I included
- 13 the two wire investment on a per line basis. I
- 14 included Band 1 two wire monthly recurring cost
- 15 across the different plant types as well as across
- 16 the different expense categories. I included an
- 17 exhibit to my direct testimony, 2.1, that also
- 18 explained the methodology around the annual charge
- 19 factor, the other direct cost, the common cost, and
- 20 the module.
- 21 Q. Okay. There was some questioning by both
- 22 staff and NTS concerning digital loop carriers.

- 1 Did you in your direct testimony
- 2 include detail that shows how much the cost of
- 3 digital loop carriers is in the unit loop price?
- A. Yes. It's one of the tables that I
- 5 mentioned as a part of the documentation to the
- 6 parties. It would be on page 23 of my direct
- 7 testimony, line 63. DLCs would be included in that
- 8 figure that's found in column D; so column D, line
- 9 63.
- 10 Q. So to be clear, the DLCs are included in
- 11 the line item circuit electronics, XXX
- 12 (confidential)?
- 13 A. That's a confidential number.
- Q. Oh, I'm sorry.
- 15 A. It's included in that, yes. The Cell D,
- 16 53. That's for two wire Band 1, and line 69 is not a
- 17 confidential number. That's the 26.85 that we've
- 18 been talking about, and so I included the composition
- 19 in this schedule of piece parts to the 26.85
- 20 including the circuit electronics that includes the
- 21 DLCs.
- Q. Are there any other circuit electronics

- besides the DLCs in that number?
- 2 A. Yeah, there's some electronics associated
- 3 with the central office. The DLCs come into the
- 4 central office as well.
- 5 Q. You were asked some questions very early on
- 6 concerning a situation where you have a customer with
- 7 a loop that goes to a DLC that in turn goes to a
- 8 remote switch, and then ultimately the path goes to a
- 9 host switch.
- 10 For purposes of calculating the TELRIC
- 11 loop cost, what are the end points in your
- 12 calculation?
- 13 A. The end points are the switch location,
- 14 whether it's a remote switch or a host switch, and
- 15 the customer plant.
- 16 So in your example, the customer to
- 17 the DLC, the DLC to a switch is the total loop
- 18 distance.
- 19 The customer location to the DLC would
- 20 be the distribution portion of the plant. The DLC to
- 21 the switch is the feeder portion of the plant.
- Q. Is the plant from the remote switch to the

- 1 host switch considered part of the loop cost in your
- 2 analysis?
- A. No, it is not.
- 4 Q. And do all the remote switches that
- 5 CenturyLink has have MDFs?
- A. Yes.
- 7 Q. What's MDF stand for?
- 8 A. It's the main distribution frame for the
- 9 switch itself.
- 10 Q. Now, there were some discussions concerning
- 11 the Verizon Band 1 loop rate in Illinois, and you
- 12 were asked a number of questions about that.
- 13 Could you explain how you think the
- 14 Verizon loop rate bears on this proceeding?
- 15 A. The reason that I included that in my
- 16 testimony was a validation point, so I'm not
- 17 suggesting in any way that CenturyLink's cost should
- 18 be equated with Verizon's. I recognize that the data
- 19 that we have before us, which is older data,
- 20 demonstrates that Verizon's density is less than
- 21 CenturyLink's. The cost CenturyLink puts forward
- 22 today with today's cost is higher than Verizon's.

- 1 So as a validation, the 21.31 that is
- 2 Verizon's rate should be looked at at today's cost,
- 3 and I was not a party to the Verizon case, and so
- 4 whether it was 1999 cost or 2003 cost, I'm not
- 5 exactly sure, but the cost in either of those cases
- 6 when I use 2004 as a possible cost basis and index it
- 7 forward, it increases there 21.31 to 27.50. If I use
- 8 2000, it comes up to 31.28.
- 9 So it validates it even more in my
- 10 mind when I do that work to say CenturyLink 26.85 is
- 11 a valid, just and reasonable cost for CenturyLink in
- 12 Illinois.
- 13 Q. You were asked some questions concerning
- 14 the relative loop lengths and density as between
- 15 CenturyLink and Verizon.
- 16 Can you --
- 17 A. Loop lengths and density don't have a
- 18 direct relationship. As I put in my testimony, the
- 19 dispersion of the customers will make a difference as
- 20 well, and I don't have Verizon's data on their loop
- 21 lengths in order to do that sort of a comparison, so
- 22 the loop lengths don't come into play in the

- 1 validation of what I'm trying to do with
- 2 CenturyLink's 26.85 two-wire Band 1 loop cost.
- 3 If I'm concerned about loop distances,
- 4 I'm looking at the sheath feet that my model produces
- 5 which is 36 percent less than what my embedded sheath
- 6 feet are, and that's the distance that needs to come
- 7 into play in validating distances.
- 8 But the density overlaid with loop
- 9 distances of another carrier, I've never attempted
- 10 that because I just don't have the information to do
- 11 that.
- 12 Q. Why don't you believe that loop density and
- 13 loop length are related?
- 14 A. Because I've seen many instances where, and
- 15 I point out in my testimony, where the distances can
- 16 be greater and the density, and the relationship,
- 17 they don't coincide with each other.
- 18 MR. DETHLEFS: Your Honor, I believe that's all
- 19 the redirect I have.
- 20 At this time, I'd move
- 21 Ms. Londerholm's exhibits into evidence, CenturyLink
- 22 2.0, 2.1, 3.1, 3.2 and 3.3.

- 1 JUDGE YODER: All right. And just let me find
- 2 my, just to be clear --
- 3 MR. LANNON: Your Honor, I'm sorry to
- 4 interrupt.
- 5 JUDGE YODER: Recross?
- 6 MR. LANNON: Yes, I would. One question,
- 7 please.
- JUDGE YODER: Well, let's starts with
- 9 Mr. Twomey.
- 10 Did you have any recross since you
- 11 went first?
- 12 MR. TWOMEY: Yeah, I have one question too.
- 13 That's all.
- 14 RECROSS-EXAMINATION
- 15 BY MR. TWOMEY:
- 16 Q. You had discussed the cost of copper
- 17 rising, the confidential number.
- 18 The cost of labor, you said it
- 19 increased? Is that also true?
- 20 A. Labor increases every year as well. People
- 21 require raises. Health care benefits become more
- 22 expensive. Workers' Compensation becomes more

- 1 expensive.
- 2 Q. Can I ask you the cost of equipment in the
- 3 network?
- 4 A. I'm sorry.
- 5 Q. Sure. Go ahead.
- 6 A. You mentioned the confidential numbers of
- 7 copper. The one number I mentioned is confidential,
- 8 but in looking at just the cost per pound from 2000
- 9 to last week, it went from \$.80 to \$3.81.
- 10 Q. So that question now is if you're thinking
- 11 in a generic way about the costs for equipment that
- 12 were in Verizon or AT&T's cost study, would it be the
- 13 case that the equipment cost would likely be higher
- 14 or lower based on the equipment that you're assuming
- in your study?
- 16 A. Can you define equipment for me, please?
- 17 Q. Switches, digital loop carriers, DSLAMs,
- 18 things of that nature.
- 19 A. Okay. Well, I don't have switching in my
- 20 model. I don't have DSLAMs in my model.
- 21 Q. Okay.
- 22 A. But if you look at page 34 of my testimony,

- 1 you can see the TPI index for circuit equipment on
- 2 line 7.
- 3 Circuit equipment is one area that has
- 4 stayed relatively flat from an index cost
- 5 perspective.
- 6 Q. Index cost perspective meaning including
- 7 inflation, in effect?
- 8 A. Correct.
- 9 MR. TWOMEY: Nothing further from me.
- 10 JUDGE YODER: Mr. Lannon?
- 11 MR. LANNON: Thank you, Your Honor.
- 12 Hi. I just have one follow-up recross
- 13 question.
- 14 RECROSS-EXAMINATION
- 15 BY MR. LANNON:
- 16 Q. Your attorney asked you about circuit
- 17 electronics on page 23 of your direct, and would that
- 18 have been line 63 of that table?
- 19 (Pause)
- 20 Q. It's page 23.
- 21 A. Yes. I apologize if I was incorrect.
- 22 Q. No, that's all right. There's a follow-up

- 1 question.
- Is that figure only for Band 1?
- 3 A. Yes. I'm sorry. I thought I said Band 1,
- 4 two-wire.
- 5 Q. Okay. Thank you.
- A. And, I'm sorry, yes, row 28 applies to both
- 7 of those tables on there.
- 8 MR. LANNON: Thanks a lot. That helped us
- 9 understand that.
- 10 MR. DETHLEFS: No further redirect.
- JUDGE YODER: All right. And Ms. Londerholm's
- 12 Exhibit 2.0 was filed in both public and confidential
- 13 versions?
- 14 MR. DETHLEFS: That's right.
- 15 JUDGE YODER: As well as Exhibit 3.1, her
- 16 rebuttal testimony?
- 17 MR. DETHLEFS: Right, and we'd move for both of
- 18 those.
- 19 JUDGE YODER: All right. Is there any
- 20 objection to the admission of CenturyLink's Exhibit
- 21 2.0, direct testimony of Ms. Londerholm filed
- 22 followed with attachment Exhibit 2.1 or CenturyLink

- 3.1, the rebuttal testimony of Ms. Londerholm filed
- 2 both public and confidential as well as Exhibits 3.2
- 3 and 3.3?
- 4 All right. Hearing no objection,
- 5 those will be admitted into evidence in this docket.
- 6 (Whereupon CenturyLink Exhibits
- 7 2.0, 2.1, 3.0, 3.1, 3.2 and 3.3
- 8 were admitted into evidence at
- 9 this time.)
- 10 (Witness excused.)
- 11 JUDGE YODER: Anything further to present on
- 12 behalf of Gallatin River, CenturyLink?
- MR. DETHLEFS: No.
- JUDGE YODER: All right. Mr. Twomey, is Mr.
- 15 Miri next?
- 16 MR. TWOMEY: Yes.
- 17 JUDGE YODER: Mr. Miri, before your attorney
- 18 starts, were you previously sworn?
- 19 THE WITNESS: Yes, I was.

20

21

22

- 1 FRED MIRI
- 2 called as a witness herein, on behalf of NTS Services
- 3 Corp., having been first duly sworn on his oath, was
- 4 examined and testified as follows:
- 5 DIRECT EXAMINATION
- 6 BY MR. TWOMEY:
- 7 Q. Okay. Mr. Miri, can you give your full
- 8 name and address for the record, please?
- 9 A. Fred Miri, 4 Kensington Court, Streamwood,
- 10 Illinois 60107.
- 11 Q. And did you prepare testimony filed in this
- 12 case on your behalf?
- 13 A. Yes, I did.
- Q. Do you have any corrections or alterations
- 15 to it as it was filed?
- 16 A. I couldn't find any, no.
- 17 Q. Is it still true to the best of your
- 18 knowledge?
- 19 A. Yes.
- 20 MR. TWOMEY: I'd like to move for the testimony
- 21 to be introduced into evidence in this case.
- 22 JUDGE YODER: All right. If you were called

- 1 and asked each of the questions in that testimony
- 2 today, would your answers be the same?
- 3 THE WITNESS: Yes.
- 4 JUDGE YODER: All right. We'll address the
- 5 admissibility following any cross-examination.
- 6 Mr. Dethlefs?
- 7 MR. DETHLEFS: Yes, I do have some cross. I
- 8 have a couple cross exhibits I'm trying to track down
- 9 here. Just a second.
- 10 CROSS-EXAMINATION
- 11 BY MR. DETHLEFS:
- 12 Q. Mr. Miri you're familiar with NTS
- 13 generally, aren't you, and their operations in the
- 14 state?
- 15 A. Not their day-to-day operations, but I'm
- 16 familiar with the company, yes.
- 17 Q. Did you review the discovery request
- 18 responses that NTS prepared in this case?
- 19 A. Yes, I did.
- 20 Q. Now, is it true that NTS is both a
- 21 competitive local exchange carrier and an Internet
- 22 service provider?

- 1 A. Yes.
- Q. And among the services that NTS provides
- 3 are business grade telecom services?
- 4 A. I believe so, yes.
- 5 Q. Including local telephone service?
- A. Yes.
- 7 Q. Long distance telephone service?
- 8 A. Yes.
- 9 Q. High speed Internet access?
- 10 A. Yes.
- 11 Q. And is it the same as DSL in your --
- 12 A. Yes.
- Q. Private networking?
- 14 A. I don't know about that.
- 15 Q. High capacity service generally?
- 16 A. I believe so.
- 17 Q. And NTS does have some telecommunications
- 18 investment in Illinois, doesn't it?
- 19 A. Yes.
- 20 Q. They have a co-location space in one or
- 21 more of CenturyLink's central offices, correct?
- 22 A. Right.

- 1 Q. With some equipment in that co-location
- 2 space?
- 3 A. As well as a switch and leased fiber and a
- 4 lot of other things.
- 5 Q. Where is their switch located?
- 6 A. In Pekin.
- 7 Q. Did you review the discovery produced to
- 8 staff in this proceeding by CenturyLink?
- 9 A. I looked at almost all of the discovery
- 10 requests.
- 11 Q. And responses?
- 12 A. And responses.
- 13 Q. And would you agree that fiber is less
- 14 expensive to maintain than copper?
- 15 A. Not really my area of expertise, but in
- 16 general, I would assume so, but fiber requires
- 17 special equipment, special training for people to be
- 18 able to maintain it whereas copper is a long, older
- 19 technology that there's a lot of expertise out there
- 20 with technicians.
- 21 Q. So with that exception, would you agree
- 22 that fiber is less expensive to maintain than copper?

- 1 A. It is probably less susceptible to acts of
- 2 God and things like that, so in that case, probably,
- 3 yes.
- Q. NTS produced some AR-13s to us. Have you
- 5 looked at those?
- 6 A. No.
- 7 O. You're not familiar with --
- 8 A. I was not involved in any of their
- 9 financials. I didn't look at any of the financial
- 10 data.
- 11 MR. DETHLEFS: Your Honor, since he was NTS's
- 12 witness, we assumed that he'd have knowledge
- 13 concerning the responses to the discovery requests.
- 14 THE WITNESS: Well, could you explain what the
- 15 AR-13s are.
- 16 MR. DETHLEFS: Just an annual report to the
- 17 Illinois Commerce Commission.
- 18 THE WITNESS: Was that the data that had just
- 19 three figures on it or one figure?
- 20 MR. DETHLEFS: May I approach the witness and
- 21 show him what it is?
- 22 THE WITNESS: Could I see it?

- 1 JUDGE YODER: For identification, yes. See if
- 2 he's familiar with this document.
- 3 You want to have this marked at this
- 4 time as a CenturyLink cross exhibit or --
- 5 MR. DETHLEFS: Sure.
- 6 JUDGE YODER: That would be CenturyLink Cross
- 7 Exhibit 1?
- 8 MR. DETHLEFS: That would be great.
- 9 (Whereupon CenturyLink Cross
- 10 Exhibit 1 was marked for
- 11 identification as of this date.)
- 12 THE WITNESS: I've seen the page 1. I've never
- 13 seen any of the rest of this.
- 14 MR. DETHLEFS: Your Honor, I don't know whether
- 15 NTS has any objection, but we were going to offer
- 16 into evidence as cross exhibits the last five years
- 17 of these AR-13 reports.
- 18 MR. TWOMEY: Before you go there, could I ask
- 19 the relevance first on where you're going?
- MR. DETHLEFS: Well, there's been testimony in
- 21 the record concerning the effect of the loop price
- 22 that CenturyLink is proposing on NTS's business. It

- 1 goes directly to that.
- 2 MR. TWOMEY: Okay.
- 3 MR. DETHLEFS: He hasn't seen it.
- 4 THE WITNESS: I'm familiar with page 1. I'm
- 5 not familiar with the rest of this.
- 6 MR. DETHLEFS: Does NTS have an objection to us
- 7 introducing this into evidence?
- 8 MR. TWOMEY: None.
- 9 JUDGE YODER: Mr. Lannon, do you have any
- 10 objection?
- MR. LANNON: No, Your Honor.
- 12 JUDGE YODER: All right. Are there five of
- 13 these?
- 14 MR. DETHLEFS: There are five of these.
- 15 JUDGE YODER: I assume this is one of the five.
- 16 MR. DETHLEFS: That's one of the five. So that
- 17 would be Cross Exhibit 1. 2009 would be
- 18 Cross-Examination Exhibit 2. The 2008 report would
- 19 be Cross-Examination Exhibit 3. 2007 report would be
- 20 Cross-Examination Exhibit 4, and 2006 report would be
- 21 Cross-Examination Exhibit 5.

- 1 (Whereupon Staff Cross Exhibits
- 2 1 through 5 were marked for
- identification as of this date.)
- 4 JUDGE YODER: All right. Without objection, I
- 5 guess those will be admitted into evidence as cross
- 6 exhibits.
- 7 (Whereupon Staff Cross Exhibits
- 8 1 through 5 were admitted into
- 9 evidence at this time.)
- 10 MR. DETHLEFS: Your Honor, those are all the
- 11 cross-examination questions I have for Mr. Miri.
- 12 JUDGE YODER: Mr. Lannon, I do not believe you
- 13 reserved any cross.
- 14 MR. LANNON: None, Your Honor.
- JUDGE YODER: Mr. Twomey, you want to speak
- 16 with your client for a minute?
- 17 MR. TWOMEY: No, I'm ready for redirect.
- 18 JUDGE YODER: I didn't know if you wanted to
- 19 confer with him.
- MR. TWOMEY: No. We're good.
- JUDGE YODER: All right. Go ahead.

22

REDIRECT EXAMINATION

2 BY MR. TWOMEY:

1

- Q. Mr. Miri, can you just remind us of your
- 4 background specifically with Madison River and
- 5 Gallatin River during your time there, what your
- 6 positions were, how long you were there, when you
- 7 were there?
- 8 A. I was hired by Madison River in 2002 as
- 9 vice president of operations for the CLEC.
- 10 Basically, I was responsible for running the
- 11 day-to-day operations of the CLEC in Illinois,
- 12 Georgia, Texas, Louisiana, and Mississippi.
- 13 Q. Okay. In 2004, did you change positions
- 14 within the company?
- 15 A. In 2004, I was promoted to president of
- 16 Gallatin River here in Illinois, and I was here from
- 17 2004 to September of 2007.
- 18 Q. Responsible for the ILEC operations?
- 19 A. The ILEC operations and also the CLEC
- 20 operations. By then, the CLEC operations had been
- 21 divvied up by the state presidents, so if you were
- 22 the state president in that state, you were also

- 1 responsible for the CLEC, so I was responsible for
- 2 both the ILEC and the CLEC in Illinois.
- Q. Okay. In that position in 2004 even when
- 4 you started in 2002, did you become knowledgeable
- 5 about the underlying basis for the UNE loop cost that
- 6 Gallatin River was charging CLECs in Illinois?
- 7 MR. DETHLEFS: Your Honor, I think this line of
- 8 questioning goes beyond the scope of my cross. Thus,
- 9 I object. This is not meant to be a new opportunity
- 10 to present testimony from scratch. That was supposed
- 11 to be filed in the prefiled testimony.
- 12 MR. TWOMEY: This goes to the issue I think
- 13 raised in here about whether or not NTS is profitable
- 14 and why.
- 15 JUDGE YODER: I think I will sustain the
- 16 objection. I think it is clearly beyond the scope.
- 17 The reports were admitted without objection. He
- 18 wasn't really crossed on them, so I will sustain the
- 19 objection this time.
- 20 MR. TWOMEY: Okay.
- 21 Q. Regarding these annual reports, counsel for
- 22 CenturyLink asked about communications plans

- 1 generally for NTS.
- 2 Can you describe what capital plant is
- 3 in the NTS network, how much it costs, and what it's
- 4 composed of?
- 5 A. When I looked at their network, besides the
- 6 switch, leased fiber, special equipment in the co-lo,
- 7 similar equipment in the remotes where they're
- 8 co-located, mostly leased fiber, probably about a
- 9 million and a half worth of investment, and that
- 10 includes the switch.
- 11 Q. In these reports, or first, in your
- 12 testimony, you stated that the rates proposed by
- 13 CenturyLink would be catastrophic.
- 14 Now, based on these reports, does
- 15 anything, after reviewing them and reviewing all the
- 16 pages in them, does anything change in your opinion?
- 17 A. No. They're losing money. They would lose
- 18 even more. When I made that statement in my
- 19 testimony, I was looking at the proposed rates. Say
- 20 in Manito, if your rates go up from 17.93 to over
- 21 \$60, you know, that's threefold, over threefold.
- 22 There's no way that they could maintain any of those

- 1 lines. They would just lose more money.
- 2 MR. TWOMEY: All right. I have no further
- 3 questions.
- 4 JUDGE YODER: Anything?
- 5 MR. DETHLEFS: No recross, Your Honor.
- 6 JUDGE YODER: All right. Is there any
- 7 objection to the admission of NTS Exhibit 1.0, the
- 8 direct testimony of Mr. Miri?
- 9 Hearing none, that will be admitted
- 10 into evidence in this docket.
- 11 (Whereupon NTS Exhibit 1.0 was
- 12 admitted into evidence at this
- 13 time.)
- 14 JUDGE YODER: Thank you, Mr. Miri.
- 15 (Witness excused.)
- 16 JUDGE YODER: Who are you going to call first?
- 17 MR. LANNON: Your Honor, before I call staff
- 18 witnesses, I'd like to move for admission into
- 19 evidence Staff Exhibit 3 if that works for you which
- 20 is a series of Gallatin River responses to staff DRs.
- JUDGE YODER: Is this going to be filed on
- 22 e-Docket or are you going to file it on paper?

- 1 MR. LANNON: I can do it both ways, either way.
- JUDGE YODER: It doesn't matter to me. It just
- 3 depends on where I put it in the report.
- 4 MR. LANNON: Is there one way that's easier
- 5 than another for you?
- 6 JUDGE YODER: No. Both are the same for me.
- 7 MR. LANNON: Well, I've got the paper copies.
- 8 JUDGE YODER: All right.
- 9 MR. LANNON: Now, these are in lieu of cross...
- 10 JUDGE YODER: Do you want to call it a cross
- 11 exhibit?
- 12 MR. LANNON: I thought we'd just call it Staff
- 13 Exhibit 3 really.
- 14 JUDGE YODER: Okay. So these are a collection
- of responses to staff data requests?
- 16 MR. LANNON: Yes, staff data requests JZ 6.01
- 17 to JZ 6.07 and a supplemental response to JZ 6.06.
- 18 (Whereupon Staff Exhibit 3 was
- 19 marked for identification as of
- this date.)
- JUDGE YODER: All right, Mr. Lannon. So you've
- 22 moved for the admission of Staff Exhibit 3 which is a

- 1 collection of responses to staff data requests JZ
- 2 6.01 through 6.07 with a supplemental response to JZ
- 3 6.06?
- 4 MR. LANNON: That's correct, Your Honor, and
- 5 I'd also like to add that as part of the responses,
- 6 the company also provided us a lot of information on
- 7 CD electronically.
- 8 I am not moving for that information
- 9 into the record.
- 10 MR. DETHLEFS: Okay. I just wanted that on the
- 11 record.
- 12 JUDGE YODER: So with that understanding,
- 13 you're providing the written response, not a
- 14 collection of whatever that's on the CD that was
- 15 provided?
- 16 MR. LANNON: Yes. The CD contained Excel files
- 17 was my understanding, and staff is not moving for
- 18 that information to be included in the record, just
- 19 the written responses.
- 20 MR. DETHLEFS: And CenturyLink does not object
- 21 to that.
- JUDGE YODER: Okay. Mr. Twomey, any objection

- 1 to the admission?
- 2 MR. TWOMEY: No.
- 3 JUDGE YODER: All right. Then Staff Exhibit 3
- 4 will be admitted into evidence in this docket.
- 5 (Whereupon Staff Exhibit 3 was
- 6 admitted into evidence at this
- 7 time.)
- 8 JUDGE YODER: You have Mr. Zolnierek or
- 9 Mr. McClerren to go first?
- 10 MR. LANNON: Staff would call Dr. Zolnierek.
- 11 JUDGE YODER: Dr. Zolnierek, were you
- 12 previously sworn?
- 13 THE WITNESS: Yes, I was.
- 14 JUDGE YODER: All right. Thank you.
- 15 JAMES ZOLNIEREK
- 16 called as a witness herein, on behalf of staff of the
- 17 Illinois Commerce Commission, having been first duly
- 18 sworn on his oath, was examined and testified as
- 19 follows:
- 20 DIRECT EXAMINATION
- 21 BY MR. LANNON:
- 22 Q. Can you please state your full name and

- 1 spell your last name for the record?
- 2 A. James Zolnierek (Z-o-l-n-i-e-r-e-k).
- 3 Q. And by whom are you employed?
- 4 A. The Illinois Commerce Commission.
- 5 Q. And what's your position with the
- 6 Commission?
- 7 A. Director of the Policy Division.
- 8 Q. And do you have before you documents which
- 9 have been marked for identification as ICC Staff
- 10 Exhibit 1.0 Revised entitled "Revised Direct
- 11 Testimony of Dr. James Zolnierek"?
- 12 A. Yes, I do.
- 13 Q. And does Staff Exhibit 1.0 consist of both
- 14 a confidential and public version?
- 15 A. Yes, it does.
- 16 Q. And does Staff Exhibit 1.0 consist of a
- 17 cover page, a table of contents, 23 pages of
- 18 narrative testimony, and Attachments 1.0, both
- 19 confidential and public versions?
- 20 A. Yes.
- Q. And 1.02, confidential and public versions?
- 22 A. Yes.

- 1 Q. Are these true and correct copies of the
- 2 confidential and public revised direct testimony that
- 3 you have prepared for this proceeding?
- 4 A. Yes.
- 5 MR. LANNON: Now, Your Honor, we filed and I
- 6 e-mailed to everybody the revisions, the reasons why.
- 7 We've entitled this testimony Revised Staff
- 8 Exhibit 1.0. I can have Dr. Zolnierek walk us
- 9 through that now if you want. If not, we did send
- 10 out red lined copies.
- JUDGE YODER: I don't unless one of the parties
- 12 does, but is this not showing on e-Docket yet. This
- 13 is what I received last week or was this filed in
- 14 December?
- MR. LANNON: Oh, it was filed this morning. I
- 16 sent an e-mail out that said it would be filed Friday
- 17 but I missed the filing.
- 18 JUDGE YODER: All right. Then I will indicate
- 19 it's one being filed today, and if there's no
- 20 requests then, is that the end of your examination?
- 21 MR. LANNON: Not quite.
- 22 JUDGE YODER: Okay.

- 1 Q. BY MR. LANNON: Under the revisions
- 2 identified in your revised testimony, Dr. Zolnierek,
- 3 do you have any corrections to make to ICC Staff
- 4 Exhibit 1.0?
- 5 A. No, I do not.
- 6 Q. Is the information contained in ICC Staff
- 7 Exhibit 1.0 Revised and the company attachments true
- 8 and correct to the best of your knowledge?
- 9 A. Yes, it is.
- 10 Q. And if you were asked the same questions
- 11 today, would the answers contained in your prepared
- 12 testimony be the same?
- 13 A. Yes, they would.
- 14 MR. LANNON: Your Honor, I'd move for the
- 15 admission into evidence of revised staff direct
- 16 testimony of Dr. Zolnierek, Staff Exhibit 1.0,
- 17 including attachments.
- 18 And I'd note for the record that Staff
- 19 Exhibit 1.0 was originally filed on e-Docket
- 20 December 16, 2011. The revised version was filed on
- 21 e-Docket this morning, February 21st I think.
- 22 And with that, Your Honor, I tender

- 1 Dr. Zolnierek for cross-examination.
- 2 JUDGE YODER: Okay. One clarification for the
- 3 hearing report.
- 4 Were the attachments also revised or
- 5 are those --
- 6 MR. LANNON: No, just the narrative, Your
- 7 Honor.
- 8 JUDGE YODER: Okay. So the attachments were
- 9 filed -- I'm sorry. What was that date again --
- 10 December 16th?
- 11 MR. LANNON: Yes. I think we refiled them
- 12 also -- no, I think we did not refile those also.
- 13 Yes, the attachments were filed on
- 14 December 16th and not refiled with the revised
- 15 testimony, Your Honor.
- 16 JUDGE YODER: All right. With that
- 17 understanding, you tender Mr. Zolnierek.
- 18 Mr. Dethlefs, do you have cross
- 19 reserved for Dr. Zolnierek?
- 20 MR. DETHLEFS: Yes, I do, Your Honor.

21

22

CROSS-EXAMINATION

2 BY DETHLEFS:

1

- Q. Dr. Zolnierek, you've cited a number of FCC
- 4 rules in your testimony.
- Is it fair to say you're generally
- 6 familiar with the TELRIC rules and what they require?
- 7 A. Yes.
- 8 Q. Would you agree that the TELRIC of an
- 9 element should be based upon the most efficient
- 10 telecommunications technology currently available?
- 11 A. Yes.
- 12 Q. And the lowest cost network configuration?
- 13 A. Yes.
- 14 Q. And the only thing that it assumes about
- 15 the existing, if you will, embedded network is the
- 16 existing location of the incumbent LECs wire centers?
- 17 A. Yes.
- 18 Q. So is it fair to say that TELRIC is not
- 19 dependent upon the technology that is deployed in the
- 20 existing network?
- 21 MR. LANNON: Your Honor, I just want to note
- 22 that Dr. Zolnierek is not a lawyer. I'll let him

- 1 answer as a lay witness.
- 2 JUDGE YODER: I'm sorry. You're asking to
- 3 clarify that he's not rendering a legal opinion?
- 4 MR. LANNON: That's correct, Your Honor.
- 5 JUDGE YODER: All right. Thank you.
- 6 THE WITNESS: Not directly. The TELRIC, as you
- 7 noted, the only assumption it makes in terms of the
- 8 network is existing wire centers, and then you can
- 9 deploy the most efficient technology whether or not
- 10 that technology is in the network right now. So from
- 11 that respect, in that regard, no, there's no
- 12 assumption there.
- 13 Q. BY MR. DETHLEFS: And it's your
- 14 understanding that TELRIC is not dependent upon the
- 15 existing network configuration either, is that
- 16 correct?
- 17 A. Correct.
- 18 Q. Now, would you agree that CenturyLink's
- 19 existing network has been built over a number of
- 20 years?
- 21 A. Yes.
- 22 Q. And is it fair to say that given advances

- 1 in technology that the existing network probably does
- 2 not have the most efficient telecommunications
- 3 technology currently available?
- A. Not ubiquitously. I would assume not.
- 5 Q. But it might have some of the current
- 6 technology, correct?
- 7 A. Correct.
- 8 Q. And because TELRIC assumes, excuse me,
- 9 because the existing network was not built with 2020
- 10 hindsight, it probably does not represent the lowest
- 11 cost network configuration given the existing
- 12 location of the wire centers, correct?
- 13 A. Correct.
- 14 Q. You would agree that for purposes of
- 15 TELRIC, based on your understanding, that the network
- 16 that you model is the network that you would be
- 17 building today if you were to do it from scratch
- 18 assuming the wire center location, right?
- 19 A. To provide the functionality associated
- 20 with the elements, yes.
- 21 Q. Now, you make the statement in your
- 22 testimony that the two-wire loops included within

- 1 CenturyLink's cost model contained functionalities
- 2 and thus costs that are not directly attributable to
- 3 or reasonably incremental to such elements.
- 4 Is the functionality that you're
- 5 referring to in that statement broadband
- 6 functionality?
- 7 MR. LANNON: Can you point us to a page?
- 8 MR. DETHLEFS: Yes.
- 9 MR. LANNON: It might be page 9.
- 10 MR. DETHLEFS: Page 9, lines 196 to 198 I think
- 11 is where I took that from.
- 12 THE WITNESS: Okay. I see that.
- 13 What I intended there is I think --
- 14 actually, Ms. Londerholm had a nice characterization
- of what I meant there in terms of broadband capable
- 16 loops versus actual loops provision for broadband.
- 17 I think in her rebuttal testimony on
- 18 page 15 spilling over to 16, she makes reference to
- 19 the following, or she states the following: The
- 20 copper loop must be free of all encumbrances to allow
- 21 the CLEC to provision broadband (that is, a broadband
- 22 capable loop) which should not be a broadband

- 1 provisioned loop.
- 2 When I'm talking about functionalities
- 3 attributable to an element here, what I mean is I
- 4 believe that CenturyLink built in a broadband
- 5 capability although they did not necessarily provide
- 6 all the electronics that would be necessary to
- 7 actually provision the loop for broadband. The
- 8 capability is there. That functionality was built
- 9 into loops in the model that just doesn't exist in
- 10 actual practice to my knowledge.
- 11 Q. Now, you understand that some of the loops
- 12 in the model don't have DLCs on them, is that
- 13 correct?
- 14 A. Correct.
- 15 Q. Only about 31 percent of the loops are
- 16 actually hooked up to a DLC?
- 17 A. That's what I understand.
- 18 Q. So when you say the broadband capability,
- 19 you're referring to the 31 percent of the loops that
- 20 have DLCs connected to them, right?
- 21 A. Well, it's my understanding the way the
- 22 network was modeled in the model, all the loops are

- 1 either short enough in terms of a loop length or are
- 2 close enough to a DLC that they're all broadband
- 3 capable.
- 4 Q. For the loops that don't have a DLC on them
- 5 or connected to them, it's fair to say that the
- 6 remaining loops CenturyLink hasn't done anything to
- 7 model to make them more broadband capable than they
- 8 would otherwise have been, right?
- 9 A. Correct, not to my knowledge.
- 10 Q. Now, on page 11, lines 236 to 241 of your
- 11 testimony, you make the statement, "To the extent
- 12 that CenturyLink's existing loop network does not
- 13 provide for ubiquitous broadband functionality to all
- 14 customers within Illinois, the higher band width
- 15 functionality included in the model configuration is
- 16 not a functionality that is attributable or
- 17 reasonably incremental to all the two-wire loops that
- 18 CenturyLink will be providing as units."
- 19 When you make that statement, are you
- 20 asserting that it's appropriate to model loops that
- 21 are broadband capable if the existing network is
- 22 broadband capable?

- A. Yes, I believe that's a reasonable
- 2 interpretation.
- 3 Q. So if CenturyLink's existing network had
- 4 the number of DLCs that the model has, are you saying
- 5 that it would then be okay to model using the DLCs as
- 6 CenturyLink has done?
- 7 A. No, I don't think the comparison is fair.
- 8 I mean, as you noted, the model, the existing network
- 9 was built under different conditions. It was built
- 10 incrementally and the number of DLCs in the existing
- 11 network wouldn't necessarily add up to what you would
- 12 deploy in a hypothetical network.
- 13 What I was intending to imply was if
- 14 the loop currently has a broadband functionality,
- it's reasonable to build the loop that meets that
- 16 with perhaps a better technology, different
- 17 technology that has those functions, that has the
- 18 same functionalities.
- 19 If there are loops, say the longest
- 20 loops that do not have that broadband capability in
- 21 the model, they are built such as they are, and I
- 22 believe it increases the cost to build them that way

- in the model, so you're adding cost where the
- 2 functionality doesn't actually exist.
- Q. I guess what I'm getting at is I'm a little
- 4 confused as to whether or not you believe that what
- 5 you model is somehow tied to what exists in the
- 6 existing network.
- 7 A. It's not tied to how the existing network
- 8 is designed, the number of DLCs. It's tied to the
- 9 width of the functionality the existing network
- 10 provides.
- If you're going to provide a loop to
- 12 NTS and that loop is incapable of providing broadband
- 13 but yet your model has built in a broadband
- 14 capability and you're charging for it, I think that's
- inconsistent with the TELRIC principles.
- 16 If your network -- if you're providing
- 17 a loop because of the way you built the network that
- 18 has a broadband capability and you model such that
- 19 the broadband capability is in your model's network,
- 20 your hypothetical model's network, I think that's
- 21 fine.
- 22 It doesn't mean that they're going to

- 1 be the same technology. It just means at the end,
- 2 the functionality that you're providing in the actual
- 3 elements matches the functionality in the model.
- 4 Q. So if I hear you right, you're saying that
- 5 if a current network can provide broadband, then it's
- 6 okay to include it in the model?
- 7 MR. LANNON: I object to the way that was
- 8 phrased.
- 9 THE WITNESS: Yeah. I'm not sure I understand.
- 10 Are you making a general statement
- 11 that if somewhere in the network it's broadband
- 12 capable, it's okay to provide it throughout the
- 13 network?
- 14 Q. MR. DETHLEFS: No. I mean, let's say 60
- 15 percent of the existing network has DLCs located and
- 16 so that it's broadband capable as you understand
- 17 that.
- 18 Are you saying that 60 percent of the
- 19 model's network is okay if it has broadband
- 20 functionality?
- 21 A. Yeah, with the exception of... I think
- 22 you're focusing on the technology. The way I would

- 1 put it is if 60 percent of the customers have
- 2 broadband capability built in the existing network
- 3 and you provide the elements to NTS, those 60 percent
- 4 of the customers have that capability, I think it's
- 5 reasonable to model them having that capability. I
- 6 don't think it's reasonable to model the other 40
- 7 percent as having that capability when those elements
- 8 don't have it.
- 9 Q. Now, you agree that to provide broadband
- 10 using the 12,000-foot fiber copper cutoff, there
- 11 needs to be a DSLAM at the DLC, correct?
- 12 A. Yeah. I understand there's additional
- 13 equipment including possibly a DSLAM that would be
- 14 needed to actually provision the broadband. Without
- 15 that, you can't provide equipment.
- 16 Q. And to provide broadband, the digital loop
- 17 carrier has to be sized big enough to include that
- 18 DSLAM equipment, correct?
- 19 A. Right, I believe that.
- 20 Q. Now, does your criticism of CenturyLink's
- 21 model boil down to an argument that there are too
- 22 many digital loop carriers in the model?

- 1 A. Not necessarily. I mean, it wasn't, like I
- 2 said, it's not the technology that I'm criticizing.
- 3 I mean, if it worked out that way, that all the
- 4 customers that had the broadband capability
- 5 currently, those elements had that capability,
- 6 required number of DLCs, I would have no problem with
- 7 it, but I believe there are more DLCs than are
- 8 necessary because you're providing the capability the
- 9 network doesn't have, so you have more DLCs than is
- 10 necessary to provide the functionality that exists in
- 11 the elements.
- 12 Q. And one of the ways you made that argument
- 13 is you compared the number of DLCs in Bands 2 and 3
- 14 in the existing network with the number of DLCs in
- 15 the embedded network and you found more in the model
- 16 network, correct?
- 17 A. I believe, at least in Band 2 and 3. Band
- 18 1 I think there may have actually been more in the
- 19 model. I'd have to check. That's subject to check.
- 20 But to be clear, I would expect that
- in the existing network, there would be more DLCs
- 22 than in the hypothetical model if you did it the way

- 1 I'm recommending. I just don't think the difference
- 2 would be as stark as it is or as great as it is.
- 3 Q. Well, you would agree subject to check that
- 4 in the existing network for Band 1, there are 56 DLCs
- 5 and in the model network there are 68?
- 6 MR. LANNON: Could you point it out for the
- 7 witness?
- 8 THE WITNESS: Hold on. I think it's in my
- 9 exhibit.
- 10 MR. LANNON: In your exhibit?
- 11 THE WITNESS: Yes.
- 12 (Pause)
- 13 THE WITNESS: Okay. Could you go back and
- 14 repeat that?
- 15 Q. BY MR. DETHLEFS: Subject to check, would
- 16 you agree that there are in the existing network 56
- 17 digital loop carriers versus the model network where
- 18 there are 68?
- 19 A. Correct.
- 20 So I was incorrect earlier. There are
- 21 slightly more in the model, even in Band 1.
- 22 Q. But the disparity is much lower in Band 1

- 1 than you point out for Band 2 and 3, correct?
- 2 A. Correct.
- 3 Q. Now, another comparison you make in your
- 4 testimony is you compared the number of sheath feet
- 5 copper and fiber in the model to what there is in the
- 6 existing network, correct?
- 7 A. I need to clarify that. That was a
- 8 response to Ms. Londerholm's testimony. She made
- 9 that comparison and I was responding to her analysis.
- 10 Q. And that's on page 18 of your testimony?
- 11 A. Correct.
- 12 Q. And what you point out is that in the
- 13 existing network there's more copper than in the
- 14 model network, correct?
- 15 A. Correct.
- 16 Q. And in the model network, there's more
- 17 fiber than in the existing network, right?
- 18 A. Correct.
- 19 Q. But the total number of sheath feet of both
- 20 fiber and copper is lower in the model than in the
- 21 existing network, correct?
- 22 A. Correct.

- Q. By a sizeable amount, wouldn't you agree?
- 2 A. I would agree.
- 3 Q. Now. Is it your testimony today that fiber
- 4 is more costly than copper?
- 5 A. Not in every instance. I mean, if you
- 6 deployed -- there's a mix of fiber and copper that's
- 7 deployed in the model. As is, there are different
- 8 mixes, and I think at some point there's break
- 9 points. I mean, providing fiber to the home would be
- 10 one cost versus fiber partway to a DLC at various
- 11 lengths. I think there's a cost benefit tradeoff.
- 12 At some point, it would be more costly in my
- 13 conjecture to have fiber to the home than it would to
- 14 have fiber partways done in the model.
- 15 Q. But you don't have an opinion as you sit
- 16 here today as to where that break point is or --
- 17 A. Well, the only piece of information I had
- is the 18,000-foot versus the 12,000-foot, the CSA
- 19 design.
- 20 With an 18,000 foot CSA design, per
- 21 unit cost in each of the bands was cheaper than it is
- 22 in the 12,000-foot CSA design, and I would assume,

- 1 and I think Ms. Londerholm testified, that under the
- 2 18,000-foot design, there's more copper than in the
- 3 12,000-foot design.
- 4 So in that case, use of relatively
- 5 more copper ends up being a little bit cheaper.
- 6 Q. A little bit cheaper, like a dollar a line?
- 7 A. In Band 2, I think the numbers may be
- 8 proprietary.
- 9 MR. LANNON: Yes.
- 10 A. But it's as much as 20 percent I think.
- 11 Q. Well, one of the things that reduces the
- 12 cost when you're using an 18,000 foot cutoff is you
- 13 have a fewer number of DLCs in the model, correct?
- 14 A. Presumably.
- Q. Now, it's not your position, is it, that in
- 16 making this comparison between the amount of fiber
- 17 and copper in the existing network versus the modeled
- 18 network that the model must somehow use the same
- 19 amount of copper and fiber proportionately as the
- 20 embedded network?
- 21 A. No, not at all.
- MR. DETHLEFS: Your Honor, those are the

- 1 cross-examination questions I have.
- JUDGE YODER: All right. Mr. Twomey?
- 3 MR. TWOMEY: I just have a couple.
- 4 CROSS-EXAMINATION
- 5 BY MR. TWOMEY:
- 6 Q. Just a higher level, can you describe your
- 7 position on the relationship between TELRIC and
- 8 broadband enabled networks generally? What's the
- 9 layman's view of how that should work when designing
- 10 TELRIC study?
- 11 You would prefer the idea of broadband
- 12 capable versus broadband provision as one example.
- 13 Can you just elaborate a bit on how it should fit?
- 14 A. What I propose and what I think is a proper
- 15 interpretation of the TELRIC principles is in this
- 16 case, CenturyLink is going to be providing elements,
- 17 I've focused on the two-wire loops, and those
- 18 elements come with associated capabilities and
- 19 functionalities.
- 20 One of the capabilities that a loop
- 21 may or may not have is broadband capability. It
- doesn't mean it's provisioned for broadband, but it's

- 1 capable of providing adequate broadband depending on
- 2 how it's provisioned, and my belief is to properly
- 3 model that, you should model the functionality that
- 4 the loop has.
- 5 So if it is existing today, a
- 6 broadband capable loop, it's reasonable to include
- 7 that functionality in the cost model. If it does not
- 8 have that capability, I do not think it's appropriate
- 9 to model that functionality.
- 10 Q. Okay. And just to be clear, in terms of
- 11 what's available as an unbundled network element
- 12 pricing which comes out of a TELRIC study, just to be
- 13 clear, broadband services are in no way available as
- 14 an unbundled network element, correct?
- 15 A. If you cannot buy broadband -- in some
- 16 sense, the service itself is not what's being
- 17 provided. You're being provided a piece of the
- 18 network. Broadband is something you can do with that
- 19 piece of the network in some situations.
- 20 Q. Right.
- 21 A. So in some cases, the loop that you're
- 22 provided, for example, a short copper loop, NTS may

- 1 be able to provide broadband over that loop. That
- 2 way that element is provisioned.
- A six-mile long copper loop, NTS may
- 4 not be able to provide broadband over that loop
- 5 because it's just too far from the CO, the central
- 6 office.
- 7 Q. So this issue of the broadband versus
- 8 TELRIC relationship, has this been discussed in
- 9 previous Commission proceedings, interconnection
- 10 arbitration proceedings?
- 11 A. I noted two in my testimony where it has.
- 12 AT&T had a TELRIC proceeding and then Verizon also
- 13 had a TELRIC proceeding, and that issue came up in
- 14 both of those cases.
- 15 Q. Okay. Is your testimony consistent with
- 16 the Commission's findings in those cases?
- 17 A. In both cases, a 12,000-foot loop length
- 18 was adopted, but I don't think that's inconsistent
- 19 with the position I've taken in this case. I think
- 20 each case has to be looked at individually.
- In those cases, the Commission, for
- 22 whatever reason, found those to be the appropriate

- 1 lengths.
- In this one, it's my opinion that it's
- 3 not the appropriate length, but that's what was
- 4 decided.
- 5 My recommendation is different than
- 6 what was adopted in those two previous proceedings.
- 7 In both proceedings, 12,000 foot was adopted. I
- 8 recommend that not be adopted ubiquitously here.
- 9 Q. Okay. Enough of that.
- 10 One quick question now. In
- 11 Mr. Miller's cross-examination, he suggested that the
- 12 Commission is not allowed to set proxy rates. On
- 13 line 47 of your testimony, you suggested that it
- 14 would be possible.
- 15 A. I'm sorry. Which line is that?
- 16 Q. Line 47.
- 17 A. Okay.
- 18 Q. So can you describe your position on the
- 19 applicability of proxy rates to interconnection
- 20 arbitration proceedings?
- 21 A. Frankly, I saw Mr. Miller's response, and
- 22 that -- I mean, what I quote here is the FCC's rule

- 1 that's found in the Code of Federal Regulations site.
- 2 He's indicated that there's been some court action
- 3 that may make those ineffective at this point. I
- 4 think we need to go back and review that legally. I
- 5 haven't done that.
- 6 MR. LANNON: Your Honor, I'm going to object to
- 7 any further questions down this line because it is a
- 8 somewhat technical legal issue as to whether that
- 9 particular CFR was overturned or whether it remains
- 10 in effect.
- 11 MR. TWOMEY: I agree.
- No further questions.
- JUDGE YODER: Mr. Lannon, do you have any
- 14 redirect? Do you wish to talk to Dr. Zolnierek for a
- 15 minute?
- 16 MR. LANNON: We have nothing, Your Honor.
- 17 JUDGE YODER: All right. Then is there any
- 18 objection to the admission of Staff Exhibit 1.0
- 19 Revised, revised direct testimony of Dr. Zolnierek
- 20 filed both public and confidential versions and staff
- 21 attachments 1.01 and 1.02 also filed public and
- 22 confidential?

- 1 MR. DETHLEFS: No objection from CenturyLink.
- 2 MR. TWOMEY: None from NTS.
- 3 JUDGE YODER: All right. Then without
- 4 objection, that will be admitted into evidence in
- 5 this docket.
- 6 (Whereupon Staff Exhibits 1.0,
- 7 1.01 and 1.02 were admitted into
- 8 evidence at this time.)
- 9 JUDGE YODER: Mr. McClerren?
- 10 Mr. McClerren, as you take the stand,
- 11 were you previously sworn?
- 12 THE WITNESS: I was, yes.
- 13 JUDGE YODER: Okay. Thank you.
- 14 SAMUEL McCLERREN
- 15 called as a witness herein, on behalf of staff of the
- 16 Illinois Commerce Commission, having been first duly
- 17 sworn on his oath, was examined and testified as
- 18 follows:
- 19 DIRECT EXAMINATION
- 20 BY MR. LANNON:
- Q. Can you please state your full name
- 22 spelling your last name for the record?

- 1 A. Samuel S. McClerren. That's spelled
- 2 M-c-C-l-e-r-r-e-n.
- 3 Q. And by whom are you employed?
- 4 A. The Illinois Commerce Commission.
- 5 Q. And have you prepared written testimony for
- 6 purposes of this proceeding?
- 7 A. I have.
- Q. Do you have before you documents marked for
- 9 identification as Staff Exhibit 2.0 entitled "Direct
- 10 Testimony of Samuel S. McClerren" which consists of a
- 11 cover page and 13 pages of narrative testimony?
- 12 A. I do, yes.
- 13 Q. And is that a true and correct copy of the
- 14 direct testimony that you have prepared for this
- 15 proceeding?
- 16 A. It is, yes.
- 17 Q. Do you have any corrections to make to your
- 18 prepared direct testimony?
- 19 A. I have none.
- 20 O. Is the information contained in Staff
- 21 Exhibit 2.0 true and correct to the best of your
- 22 knowledge?

- 1 A. Yes.
- Q. And if I were to ask you the same questions
- 3 today, would the answers contained in your prepared
- 4 testimony be the same?
- 5 A. They would be the same.
- 6 MR. LANNON: Your Honor, I'd like to move for
- 7 admission into evidence Mr. McClerren's prepared
- 8 direct testimony marked as ICC Staff Exhibit 2.0, and
- 9 I note for the record that this was the same document
- 10 originally filed on the Commission's e-Docket system
- 11 on December 16, 2011.
- 12 JUDGE YODER: All right. Thank you. We'll
- 13 address the admissibility following cross.
- 14 Mr. Dethlefs, do you have cross of
- 15 Mr. McClerren?
- 16 MR. DETHLEFS: Yes. I have very few questions.
- 17 CROSS-EXAMINATION
- 18 BY MR. DETHLEFS:
- 19 Q. Mr. McClerren, you say on page 5, Line 84
- 20 of your testimony, "I am unaware of strong upward or
- 21 downward cost pressures relative to two-wire loop or
- 22 DS-1 loop services since 2006."

- 1 Do you see that?
- 2 A. Yes, I do.
- 3 Q. You would agree that part of the cost of
- 4 the loop is going to be the copper that's used in the
- 5 loop and part of it's going to be the fiber that's
- 6 used in the loop, wouldn't you?
- 7 A. Certainly.
- Q. And if there's a DLC, you know, that would
- 9 be included as well?
- 10 A. Yes.
- 11 Q. What did you do to evaluate whether the
- 12 cost of copper has risen or declined since 2006?
- A. I did not look specifically at copper.
- 14 What I can tell you about this
- 15 statement, there are two observations. Inflation
- 16 just generically across the economy has been very
- 17 stable in the last five years, but more to the point
- 18 of where we're at, my function also includes that of
- 19 tariff administration which means that every
- 20 telecommunications tariff filed with the state for
- 21 the last three years comes across my desk.
- There have been rate increases

- 1 requested. I will acknowledge that. I will also
- 2 tell you they have been relatively few and not
- 3 significant in terms of percentage, so it is my
- 4 belief that companies are not experiencing strong
- 5 upward pressures or they would be seeking rate
- 6 relief.
- 7 Q. Now, if a company was seeking a price
- 8 increase for its services, that would be based on its
- 9 total cost of service, correct?
- 10 A. I'm sure that is true, yes.
- 11 Q. And included in its cost of service is
- 12 going to be the network that it's already deployed,
- 13 correct?
- 14 A. That would be correct, yes.
- Q. And so the change in the cost pressures if
- 16 you will that a company would experience that would
- 17 influence its retail rates would be the cost of new
- 18 plant that was put in place since the time of the
- 19 last rate setting. Wouldn't you agree?
- 20 A. That's not entirely clear. Certainly
- 21 labor, cost of money, all expenditures would be
- 22 included, and perhaps just the desire for additional

- 1 profit would lead a company to seek increased rates.
- Q. But in terms of the physical infrastructure
- 3 that's in the ground, to the extent that that
- 4 contributes to a company's costs, that would only be
- 5 impacted by additions to that plant, correct?
- 6 A. Additions or replacements.
- 7 Q. Or replacements.
- 8 And when companies file tariffs with
- 9 you, they don't tell you in their filings, you know,
- 10 how much their costs had increased?
- 11 A. Certainly not.
- 12 Q. They're just requesting a price increase,
- 13 right?
- 14 A. It is merely price, yes.
- 15 Q. Same thing about fiber. What did you do to
- 16 evaluate whether the costs of fiber had risen or
- 17 declined since 2006, setting aside what you've done
- 18 reviewing tariffs?
- 19 A. I would again rely upon my experience with
- 20 the pricing of telecommunications companies in
- 21 Illinois.
- Q. Now, one of the things that you looked at

- in preparing your testimony was the Verizon, former
- 2 Verizon rate for Band 1 and Band 2 loop rates,
- 3 correct?
- 4 A. Band 1 particularly.
- 5 Q. Band 1 in particular. They also had a Band
- 6 2 rate too though, correct?
- 7 A. Band 1 is what I reviewed particularly.
- Q. Okay. Isn't it true that in a proceeding
- 9 that lead to the Verizon Band 1 rate, the first thing
- 10 the Commission did was it made a determination as to
- 11 whether it was going to approve Verizon's cost model,
- 12 correct?
- 13 A. I do not really recall that document. I
- 14 cannot confirm that.
- 15 Q. Do you have any reason to believe that that
- 16 was not the case?
- 17 A. I have no reason to believe it one way or
- 18 the other, no.
- 19 Q. Did you review the order in which the
- 20 Commission adopted the Verizon Band 1 rate?
- 21 A. No.
- Q. In your experience, has the Commission in

- 1 cost dockets typically addressed the pricing of UNEs
- 2 in phases?
- 3 A. I cannot answer that.
- 4 Q. Now, one of the things you say in your
- 5 testimony is that you believe that higher loop
- 6 density equates with shorter average loop lengths.
- 7 Is that a fair statement?
- A. I believe that is true, yes, absent any
- 9 other information, yes.
- 10 Q. It could be, couldn't it, that a more dense
- 11 wire center has more loops that go out to the
- 12 periphery of the wire center?
- 13 A. That is possible.
- 14 Q. In which case density might not lead to
- shorter loop lengths? Is that a possibility?
- 16 A. That would be true in my opinion for both
- 17 CenturyLink and Verizon.
- 18 Q. And so whether there's a relationship
- 19 between loop density and loop length depends upon the
- 20 distribution of customers within the exchange. Fair
- 21 statement?
- 22 A. That would be true for CenturyLink or

- 1 Verizon, yes.
- 2 Q. Did you review the data request responses
- 3 that CenturyLink provided in this case?
- 4 A. Just the ones I requested.
- 5 Q. One of the data requests gave information
- 6 concerning CenturyLink's access line losses.
- 7 Did you review that?
- 8 MR. LANNON: Objection.
- 9 Did he make that data request?
- 10 MR. DETHLEFS: You know, I don't remember
- 11 whether -- I have JZ 5.02, but I don't know whether
- 12 that involved you at all.
- 13 THE WITNESS: It did not.
- Q. Would you agree, based on your experience,
- 15 that access line loss increases the loop cost or the
- 16 average cost per loop?
- 17 A. It would not impact the fixed cost. To the
- 18 extent you are distributing those over fewer lines, I
- 19 would agree.
- 20 Q. One last question.
- In this proceeding, you're only making
- 22 a recommendation with respect to Band 1. Is that an

- 1 accurate statement?
- 2 A. Yes.
- 3 Q. I do have one final question.
- 4 Since the '96 act, the local exchange
- 5 market has been open to competition, hasn't it?
- A. Yes.
- 7 Q. Wouldn't you agree that the entry of
- 8 competitors puts downward pressure on the prices that
- 9 companies can charge for their services?
- 10 A. I need to understand that better. Can you
- 11 rephrase that?
- 12 Q. Well, if you have a competitor who's
- offering a service in competition, say a cable
- 14 company offering a service in competition with the
- 15 telephone company, wouldn't you agree that the
- 16 entrance of that competitor is going to put downward
- 17 pressure on prices that companies can charge for
- 18 their service, whether it be local telephone service
- 19 or some other service?
- 20 A. In theory, I would agree competition would
- 21 hold prices down, yes.
- 22 Q. So it's possible that one of the reasons

- 1 you haven't seen a lot of requests for price
- 2 increases in reviewing tariffs is that there's been
- 3 some competitive pressure that's kept them down?
- A. That might be a factor, but I am not seeing
- 5 a lot of competition in the smaller markets that
- 6 we're describing.
- 7 Q. You would agree that cell service competes
- 8 with local telephone service, wouldn't you?
- 9 A. It is being used as a substitute by people,
- 10 yes.
- 11 Q. And one of the options that people have is
- 12 to cut their cord so to speak and not have landline,
- 13 just use a cell phone?
- 14 A. I would agree.
- 15 MR. DETHLEFS: No further questions, Your
- 16 Honor.
- 17 JUDGE YODER: Thank you.
- 18 Mr. Twomey, do you have any questions?
- 19 MR. TWOMEY: Nothing from NTS.
- 20 JUDGE YODER: All right. Mr. Lannon, do you
- 21 want to speak to your client a moment?
- MR. LANNON: Staff will have no redirect.

- JUDGE YODER: All right.
- Thank you, Mr. McClerren.
- 3
 (Witness excused.)
- 4 JUDGE YODER: Is there any objection to the
- 5 admission of Staff Exhibit 2.0, the direct testimony
- 6 of Mr. McClerren?
- 7 MR. DETHLEFS: No objection from CenturyLink,
- 8 Your Honor.
- 9 MR. TWOMEY: None from NTS.
- 10 JUDGE YODER: All right. Without objection,
- 11 that will be admitted into evidence in this docket.
- 12 (Whereupon Staff Exhibit 2.0 was
- 13 admitted into evidence at this
- 14 time.)
- 15 JUDGE YODER: Is there anything further on
- 16 behalf of staff?
- 17 MR. LANNON: Excuse me?
- 18 JUDGE YODER: Anything further on behalf of
- 19 staff in this proceeding?
- 20 MR. LANNON: Nothing further.
- JUDGE YODER: All right. Then that concludes
- 22 the testimony portion of this docket.

- 1 Is there any reason the parties can
- 2 think of why we would not be able to have the record
- 3 marked heard and taken today? I assume there's no
- 4 late filed exhibits or anything of that nature.
- 5 All right. I'll have the record
- 6 marked heard and taken.
- 7 Off the record for a minute.
- 8 (Whereupon an off-the-record
- 9 discussion transpired at this
- 10 time.)
- 11 JUDGE YODER: Back on the record.
- 12 All right. The parties had a brief
- 13 discussion before going back on the record about
- 14 potential scheduling dates, and it appears that the
- 15 parties need to do more conferring with their
- 16 clients.
- 17 The parties indicate at this point
- 18 their preference would be to set a date for filing of
- 19 an initial brief. After that, there would be a
- 20 filing for reply briefs. At the same time, the
- 21 parties would file proposed orders summarizing their
- 22 own positions and their recommended -- they would not

- 1 be required to summarize the other parties' positions
- 2 as long as each parties' conclusions or recommended
- 3 language to a commission's conclusions is in the
- 4 order.
- 5 So the parties indicate they will
- 6 discuss over the next 24 to 48 hours the suggested
- 7 schedule. As it stands, the deadline has been
- 8 extended into late April, and the parties indicate
- 9 they would probably be amenable to an extension of
- 10 that for a couple of weeks to accommodate the filing
- 11 of the briefs and reply briefs and the preparation of
- 12 a proposed order, so the parties will tender an
- 13 agreed schedule for the remainder, and I'll send out
- 14 a ruling and the parties will be provided that.
- 15 Is there anything else to address
- 16 today?
- 17 I don't hear anything so the record
- 18 will be marked heard and taken, and I will await the
- 19 parties' recommendation as to a proposed schedule.
- 20 Thank you.
- 21 HEARD AND TAKEN

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